

IFRS Sustainability Disclosure Standard IFRS S1

General Requirements for Disclosure of Sustainability-related Financial Information

June 2023

BASIS FOR CONCLUSIONS

IFRS Sustainability Disclosure Standards together with their accompanying documents are issued by the IFRS Foundation.

COPYRIGHT

Copyright © 2023 IFRS Foundation.

Reproduction of this extract within Australia in unaltered form (retaining this notice) is permitted for non-commercial use subject to the inclusion of an acknowledgment of the IFRS Foundation's copyright.

All other rights reserved. Requests and enquiries concerning reproduction and rights for commercial purposes within Australia or for any purpose outside Australia should be addressed to the IFRS Foundation at www.ifrs.org. Please refer to the following page for further information.

This Basis for Conclusions accompanies IFRS S1 *General Requirements for Disclosure of Sustainability-related Financial Information* (published June 2023; see separate booklet) and is issued by the International Sustainability Standards Board (ISSB).

Disclaimer: To the extent permitted by applicable law, the ISSB and the IFRS Foundation (Foundation) expressly disclaim all liability howsoever arising from this publication or any translation thereof whether in contract, tort or otherwise to any person in respect of any claims or losses of any nature including direct, indirect, incidental or consequential loss, punitive damages, penalties or costs.

Information contained in this publication does not constitute advice and should not be substituted for the services of an appropriately qualified professional.

© IFRS Foundation 2023

Reproduction and use rights are strictly limited to personal non-commercial use, such as corporate disclosure.

Any other use, such as – but not limited to – reporting software, investment analysis, data services and product development is not permitted without written consent. Please contact the Foundation for further details at sustainability_licensing@ifrs.org.

All rights reserved.



The Foundation has trade marks registered around the world (Marks) including 'IAS®', 'IASB®', the IASB® logo, 'IFRIC®', 'IFRS®', the IFRS® logo, 'IFRS for SMEs®', the IFRS for SMEs® logo, 'International Accounting Standards®', 'International Financial Reporting Standards®', the 'Hexagon Device', 'NIIF®', 'SIC®' and 'SASB®'. Further details of the Foundation's Marks are available from the Foundation on request.

The Foundation is a not-for-profit corporation under the General Corporation Law of the State of Delaware, USA and operates in England and Wales as an overseas company (Company number: FC023235) with its principal office in the Columbus Building, 7 Westferry Circus, Canary Wharf, London, E14 4HD.

IFRS S1 BASIS FOR CONCLUSIONS

CONTENTS

from paragraph

BASIS FOR CONCLUSIONS ON IFRS S1 GENERAL REQUIREMENTS FOR DISCLOSURE OF SUSTAINABILITY-RELATED FINANCIAL INFORMATION

| | |
|--|--------------|
| INTRODUCTION | BC1 |
| OVERVIEW | BC2 |
| Financial statements prepared under other GAAP | BC5 |
| Relationship with other IFRS Sustainability Disclosure Standards | BC6 |
| Proportionality | BC8 |
| BACKGROUND | BC18 |
| GLOBAL BASELINE AND INTEROPERABILITY WITH JURISDICTIONAL AND REGULATORY INITIATIVES | BC27 |
| OBJECTIVE | BC35 |
| Sustainability-related risks and opportunities | BC42 |
| Identifying sustainability-related risks and opportunities | BC50 |
| CONCEPTUAL FOUNDATIONS | BC63 |
| Fair presentation | BC63 |
| Materiality | BC67 |
| Reporting entity | BC85 |
| Connected information | BC86 |
| CORE CONTENT | BC91 |
| Governance | BC95 |
| Strategy | BC100 |
| Risk management | BC114 |
| Metrics and targets | BC120 |
| GENERAL REQUIREMENTS | BC123 |
| Sources of guidance | BC125 |
| Location of disclosures | BC142 |
| Timing of reporting | BC145 |
| Comparative information | BC147 |
| Statement of compliance | BC156 |
| JUDGEMENTS, UNCERTAINTIES AND ERRORS | BC158 |
| Judgements | BC158 |
| Measurement uncertainty | BC163 |
| Errors | BC165 |
| EFFECTIVE DATE | BC166 |
| TRANSITION | BC172 |

Basis for Conclusions on IFRS S1 *General Requirements for Disclosure of Sustainability-related Financial Information*

*This Basis for Conclusions accompanies, but is not part of, IFRS S1 General Requirements for Disclosure of Sustainability-related Financial Information. It summarises the considerations of the International Sustainability Standards Board (ISSB) in developing IFRS S1. Individual ISSB members gave greater weight to some factors than to others. The ISSB also published an *Effects Analysis*, which describes the likely costs and benefits of IFRS S1.*

Introduction

BC1 IFRS S1 *General Requirements for Disclosure of Sustainability-related Financial Information* (IFRS S1) was developed in response to calls from users of general purpose financial reports (users) for more consistent, complete, comparable and verifiable sustainability-related financial information. Users told the ISSB that this information would enable them to assess an entity's exposure to and management of sustainability-related risks and opportunities over the short, medium and long term, and would inform their decisions relating to providing resources to an entity. Such information supplements and complements the information in the entity's general purpose financial statements (referred to as 'financial statements').

Overview

BC2 IFRS S1 sets out the overall requirements for providing users of general purpose financial reports with a complete set of sustainability-related financial disclosures. IFRS S1 applies to all sustainability-related risks and opportunities that could reasonably be expected to affect an entity's cash flows, its access to finance or cost of capital over the short, medium or long term. These risks and opportunities are collectively referred to as 'sustainability-related risks and opportunities that could reasonably be expected to affect the entity's prospects'. Consistent with the *Conceptual Framework for Financial Reporting (Conceptual Framework)* issued by the International Accounting Standards Board (IASB), IFRS S1 is intended to result in the disclosure of information that meets the information needs of users of general purpose financial reports. In developing IFRS S1, the ISSB noted that many users cannot require an entity to provide information directly to them and must rely on general purpose financial reports for much of the information they need.

BC3 IFRS S1 requires an entity to disclose information about its sustainability-related risks and opportunities that is useful to users of general purpose financial reports in making decisions relating to providing resources to the entity. The information required by IFRS S1 relates to general aspects of how an entity operates, in particular to its governance, strategy, risk management, and metrics and targets associated with sustainability-related risks and opportunities. IFRS S1 refers to these four aspects as the 'core content', meaning the respective information is essential to users' understanding of how an entity identifies, assesses, prioritises, monitors and manages

IFRS S1 BASIS FOR CONCLUSIONS

sustainability-related risks and opportunities. This focus on core content reflects feedback on the 2020 consultation on sustainability reporting held by the IFRS Foundation Trustees (the Trustees) and builds on the widely accepted recommendations of the Financial Stability Board's Task Force on Climate-related Financial Disclosures (TCFD).

- BC4 IFRS Sustainability Disclosure Standards use terminology suitable for profit-oriented entities, including public-sector business entities. IFRS S1 specifies that if entities with not-for-profit activities in the private sector or public sector apply this Standard, they might need to amend the descriptions used for particular items of information when applying IFRS Sustainability Disclosure Standards. The ISSB noted interest in IFRS Sustainability Disclosure Standards among the public sector and entities other than profit-oriented entities. For example, the ISSB noted the ongoing work by the International Public Sector Accounting Standards Board (IPSASB) on public sector sustainability reporting guidance that is related to IFRS S1 and IFRS S2 *Climate-related Disclosures* (IFRS S2). The ISSB also noted national measurement schemes, and interest expressed by regulators and other organisations that oversee financial market stability.

Financial statements prepared under other GAAP

- BC5 IFRS S1 applies to sustainability-related financial disclosures provided as part of an entity's general purpose financial reports. IFRS S1 is designed to require the disclosure of information that complements an entity's financial statements, regardless of which generally accepted accounting principles or practices (GAAP) the entity uses in preparing those financial statements. IFRS S1 establishes a base for decision-useful and comparable reporting of sustainability-related financial information by requiring the application of some established practices from financial reporting. IFRS S1 uses definitions and requirements that are consistent, if applicable, with the IASB's *Conceptual Framework*, IAS 1 *Presentation of Financial Statements* and IAS 8 *Accounting Policies, Changes in Accounting Estimates and Errors*. The ISSB intends that such an approach does not, in any way, limit the suitability of IFRS Sustainability Disclosure Standards for entities applying other GAAP instead of IFRS Accounting Standards.

Relationship with other IFRS Sustainability Disclosure Standards

- BC6 IFRS S1 sets out the general requirements that an entity is required to apply to assert compliance with IFRS Sustainability Disclosure Standards. IFRS S1 identifies the essential elements of a complete set of sustainability-related financial disclosures and sets out the qualitative characteristics of useful sustainability-related financial information. An entity applying IFRS Sustainability Disclosure Standards would apply the requirements in IFRS S1 in conjunction with other Standards (for example, an entity applying IFRS S2 would refer to IFRS S1 to decide how to aggregate or disaggregate information). As a result, IFRS S1 will establish the basis for further

IFRS S1 GENERAL REQUIREMENTS FOR DISCLOSURE OF SUSTAINABILITY-RELATED FINANCIAL INFORMATION—JUNE 2023

development of IFRS Sustainability Disclosure Standards by the ISSB in the future.

BC7 The purpose of IFRS S1 for sustainability-related financial disclosures is similar to that of the IASB's *Conceptual Framework*, IAS 1 and IAS 8, which are applicable to financial statements prepared in accordance with IFRS Accounting Standards.

Proportionality

BC8 Although most respondents to the consultation on Exposure Draft IFRS S1 *General Requirements for Disclosure of Sustainability-related Financial Information* (Exposure Draft) agreed with the proposed requirements, many of these respondents suggested that the ISSB give more consideration to the range of capabilities and preparedness of entities around the world to apply the proposals. The reasons that some entities might be unable to comply fully with the proposals include:

- (a) *resource constraints*—the costs of investing in and operating the systems and processes necessary to enable disclosure are proportionately higher for some entities;
- (b) *data availability*—high-quality external data is less available in some markets, industries and parts of the value chain; and
- (c) *specialist availability*—skills or expertise are less available to some entities and in some markets.

BC9 The ISSB discussed a range of mechanisms to respond to these 'proportionality' challenges. The ISSB made several proportionality-related decisions intended to ease the burden of disclosure and assist entities in applying IFRS Sustainability Disclosure Standards.

Table 1—Summary of ISSB decisions that assist with proportionality or in the application of IFRS S1

| Area | Mechanisms to address proportionality challenges | | Transition relief | Additional clarifications/mechanisms to facilitate application | |
|---|---|---|-------------------|--|--|
| | Concept of 'reasonable and supportable information... without undue cost or effort' | Consideration of skills, capabilities and resources | | Concept of 'unable to do so' ^(a) | Guidance, educational material and other efforts to facilitate application |
| Identification of risks and opportunities | X | | | | X |

continued...

IFRS S1 BASIS FOR CONCLUSIONS

...continued

| Area | Mechanisms to address proportionality challenges | | Transition relief | Additional clarifications/ mechanisms to facilitate application | |
|--|---|---|-------------------|---|--|
| | Concept of 'reasonable and supportable information... without undue cost or effort' | Consideration of skills, capabilities and resources | | Concept of 'unable to do so' ^(a) | Guidance, educational material and other efforts to facilitate application |
| Current financial effects | | | | X | X |
| Anticipated financial effects | X | X | | X | X |
| Determination of the scope of the value chain | X | | | | X |
| Other areas —for example, timing of reporting and providing comparative information in the first annual reporting period | | | X | | X |
| <p>(a) Although the term 'unable to do so' was used in the Exposure Draft, it is no longer used in IFRS S1; however, this concept is articulated through whether the current or anticipated financial effects are separately identifiable or whether the level of measurement uncertainty involved in estimating those effects is so high that the resulting quantitative information would not be useful.</p> | | | | | |

Reasonable and supportable information

BC10 Requirements that involve a high level of judgement or uncertainty are not unique to sustainability-related financial disclosures. IFRS Accounting Standards require an entity to recognise and measure amounts that are subject to high measurement uncertainty. For example, IFRS 9 *Financial Instruments* requires an entity to account for expected credit losses by using forward-looking information and apply its judgement in making estimations.

IFRS S1 GENERAL REQUIREMENTS FOR DISCLOSURE OF SUSTAINABILITY-RELATED FINANCIAL INFORMATION—JUNE 2023

- BC11 The IASB has, in several recent IFRS Accounting Standards, specified the type of information that an entity is required to use, by referring to ‘all reasonable and supportable information that is available at the reporting date without undue cost or effort’. This concept is not used in IFRS Accounting Standards as a broad principle, but the IASB has used it in specific circumstances to guide an entity in applying requirements that involve a high level of measurement uncertainty.
- BC12 Determining what qualifies as reasonable and supportable information involves an entity:
- (a) considering all information that is reasonably available, including information it already has. An entity is prohibited from disregarding known information.
 - (b) having an appropriate basis for using the information, satisfying the requirement in IFRS S1 for information to be supportable.
 - (c) considering information that is available at the reporting date, such as historical, current or forward-looking information (including forecasts of future conditions).
- BC13 An entity is not required to carry out an exhaustive search for such information. The information should be available without undue cost or effort.
- BC14 The ISSB has introduced the concept of ‘all reasonable and supportable information that is available to the entity at the reporting date without undue cost or effort’ in IFRS S1 in regard to:
- (a) identifying sustainability-related risks and opportunities that could reasonably be expected to affect the entity’s prospects (paragraph B6(a) of IFRS S1);
 - (b) determining the scope of the entity’s value chain, including its breadth and composition, in relation to each of those sustainability-related risks and opportunities (paragraph B6(b) of IFRS S1); and
 - (c) preparing disclosures about the anticipated financial effects of sustainability-related risks and opportunities on an entity’s financial performance, financial position and cash flows (paragraph 37(a) of IFRS S1).
- BC15 The ISSB decided that referring to ‘all reasonable and supportable information that is available to the entity at the reporting date without undue cost or effort’ is beneficial if entities apply requirements that involve a high level of judgement or uncertainty because the concept establishes parameters for the type of information to consider, and for the effort required to obtain such information.
- BC16 Referring to ‘all reasonable and supportable information that is available to the entity at the reporting date without undue cost or effort’ does not introduce additional disclosure requirements. Nor does this reference exempt an entity from providing a disclosure. It does not apply to all requirements in

IFRS S1 BASIS FOR CONCLUSIONS

IFRS S1. Instead, it provides clarity about the information that an entity uses in the preparation of its sustainability-related financial disclosures, and applies only to specific disclosure requirements. The concept of 'all reasonable and supportable information that is available to the entity at the reporting date without undue cost or effort' also emphasises that an entity is required to use relevant and appropriate information.

- BC17 The ISSB decided that the concept of 'all reasonable and supportable information that is available to the entity at the reporting date without undue cost or effort' will also assist those entities that would otherwise be unable to comply fully with the requirements in IFRS Sustainability Disclosure Standards. For example, an entity is permitted to carry out a less exhaustive search for information if the cost of obtaining particular information is proportionately higher for the entity than for other entities with more resources. Although an entity is still required to comply with the disclosure requirements, it is permitted to do so with information that is available without undue cost or effort determined based on its circumstances. The ISSB noted that an entity is prohibited from arguing that no effort is necessary, because information about sustainability-related risks and opportunities that could reasonably be expected to affect the entity's prospects is useful to users of general purpose financial reports. The greater the usefulness of information about a sustainability-related risk or opportunity for users, the greater the effort expected of an entity in obtaining that information. Overall, although the concept of 'all reasonable and supportable information that is available to the entity at the reporting date without undue cost or effort' is intended to assist all entities in applying the requirements, it is particularly helpful to those entities that would otherwise find the requirements in IFRS S1 and IFRS S2 challenging to apply.

Background

- BC18 In March 2021, the Trustees recruited members of various reporting initiatives to create the Technical Readiness Working Group (TRWG), chaired by the IFRS Foundation (Foundation), to provide recommendations to the ISSB. The TRWG comprised representatives of:

- (a) the Climate Disclosure Standards Board (CDSB);
- (b) the Value Reporting Foundation, which included:
 - (i) the Sustainability Accounting Standards Board (SASB); and
 - (ii) the International Integrated Reporting Council;
- (c) the IASB;
- (d) the TCFD; and
- (e) the World Economic Forum, in particular its Stakeholder Capitalism Metrics Initiative.

The International Organization of Securities Commissions (IOSCO) and IPSASB participated as official observers.

IFRS S1 GENERAL REQUIREMENTS FOR DISCLOSURE OF SUSTAINABILITY-RELATED FINANCIAL INFORMATION—JUNE 2023

- BC19 The TRWG's work on general requirements for the disclosure of sustainability-related financial information resulted in a prototype standard titled *General Requirements for Disclosure of Sustainability-related Financial Information*, published on the Foundation's website in November 2021. The prototype standard was not subject to the Foundation's formal due process or that of any TRWG member.
- BC20 The establishment of the ISSB was announced by the Trustees in November 2021. In order to expedite the initial work of the ISSB, the Trustees granted special powers to the ISSB Chair Emmanuel Faber and Vice-Chair Suzanne Lloyd (as a transitional measure) to work with staff to issue an exposure draft, based on the prototype standard, before the ISSB was quorate. This decision is consistent with paragraph 56 of the IFRS Foundation *Constitution* published in November 2021. The right of the ISSB Chair and Vice-Chair was made subject to oversight by the Due Process Oversight Committee (DPOC) of the Trustees. The DPOC confirmed in a meeting on 21 March 2022 that it had no objection to the ISSB Chair and Vice-Chair publishing the Exposure Draft.
- BC21 In March 2022, the ISSB Chair and Vice-Chair published the Exposure Draft, which built on the prototype standard developed by the TRWG. Accordingly, this Exposure Draft was based on the work of standard-setters and framework-providers, which had been subject to extensive public consultation and redeliberation, and had attracted significant interest in the market.
- BC22 The ISSB received 735 comment letters and survey responses as feedback on the Exposure Draft. The respondents represented a range of stakeholder groups and geographies. The largest number of responses came from preparers. Users of general purpose financial reports also demonstrated a high level of interest in the Exposure Draft and accounted for a very high number of responses, relative to response rates observed in similar consultations. The user responses came from organisations such as investor associations, as well as from individual users. The ISSB also conducted 328 individual and group events before the consultation period ended in July 2022. A further 143 individual and group meetings with stakeholders took place from August to December 2022.
- BC23 Respondents welcomed the plan to consolidate several standards and frameworks to develop a single set of high-quality sustainability disclosure standards. The feedback also indicated that:
- (a) most respondents welcomed the timely publication of the Exposure Draft. Many respondents encouraged the ISSB to continue moving at pace in issuing IFRS S1 and IFRS S2, with some respondents emphasising the importance of both timeliness and quality.
 - (b) most respondents agreed with the use of the TCFD recommendations as the structure of the requirements on core content in IFRS S1.
 - (c) most respondents highlighted the necessity for interoperability with jurisdictional initiatives and other sustainability-related standards. Respondents mainly focused their comments about interoperability on several proposals by other organisations that were open for comment

IFRS S1 BASIS FOR CONCLUSIONS

at the same time as the ISSB's proposals. Almost all European preparers stressed the importance of interoperability with the sustainability reporting proposals of the European Financial Reporting Advisory Group (EFRAG) to minimise reporting burden and complexity. Almost all US preparers stressed the importance of interoperability with the proposals of the United States Securities and Exchange Commission (US SEC) in *The Enhancement and Standardization of Climate-Related Disclosures for Investors* (the US SEC Climate Proposal). Many preparers from jurisdictions outside Europe and the US expressed concerns about potential duplication of requirements and 'double reporting' if they were subject to the requirements in IFRS Sustainability Disclosure Standards and to EFRAG or US SEC requirements in the future. Many respondents emphasised the importance of interoperability with multi-stakeholder standards, particularly the Global Reporting Initiative (GRI) Standards. They welcomed the Memorandum of Understanding (MoU) between the Foundation and GRI and encouraged the ISSB to continue to work closely with GRI.¹

- (d) most respondents supported the positioning of IFRS S1, as proposed in the Exposure Draft, as an overarching standard setting out the general requirements designed to apply with all IFRS Sustainability Disclosure Standards. They acknowledged the important role of the proposed requirements, concepts and principles in providing consistent and comparable sustainability-related financial information.
- (e) many respondents suggested that the ISSB give more consideration to the range of capabilities and preparedness of entities around the world to apply the proposals.
- (f) many respondents asked for more support, guidance and examples to enable entities to apply the proposals effectively. Preparers of sustainability-related financial disclosures also requested greater clarity on some aspects of the proposed requirements in the Exposure Draft.
- (g) many respondents emphasised the importance of close collaboration between the ISSB and IASB. Respondents also stressed the importance of improving the understandability, consistency and connectivity of IFRS Sustainability Disclosure Standards by using the same definitions and concepts as IFRS Accounting Standards where relevant. Some respondents commented on the importance of promoting integrated reporting, and welcomed the announcement from the Chairs of the

¹ See IFRS Foundation, 'IFRS Foundation and GRI to align capital market and multi-stakeholder standards to create an interconnected approach for sustainability disclosures', IFRS Foundation, London, IFRS Foundation, 2022, <https://www.ifrs.org/news-and-events/news/2022/03/ifrs-foundation-signs-agreement-with-gri/> (accessed 13 March 2023).

IFRS S1 GENERAL REQUIREMENTS FOR DISCLOSURE OF SUSTAINABILITY-RELATED FINANCIAL INFORMATION—JUNE 2023

ISSB and IASB that the boards would work together to build on the Integrated Reporting Framework.²

- BC24 The ISSB considered the feedback in deciding its general approach to redeliberation as well as the specific proposals and timetable for redeliberation. From the feedback, the ISSB identified:
- (a) proposals that were well received;
 - (b) proposals that received mixed feedback;
 - (c) proposals that were seen as relatively well-established by previously published sustainability standards and frameworks; and
 - (d) proposals that might be better addressed through the future work plan of the ISSB.
- BC25 The ISSB decided to focus its work on proposals that received mixed feedback, including suggestions to add to, remove or modify the proposed requirements. The ISSB also considered proposals for which stakeholders provided new information or emphasised different information from that relied on in developing the proposals in the Exposure Draft. In relation to IFRS S1, the ISSB decided to redeliberate:
- (a) 'enterprise value';
 - (b) breadth of reporting required;
 - (c) 'significant' sustainability-related risks or opportunities;
 - (d) identifying 'significant' sustainability-related risks and opportunities and information to disclose (including using the work of other standard-setters, referred to later in this document as 'sources of guidance');
 - (e) application of the materiality assessment;
 - (f) connected information;
 - (g) frequency (or timing) of reporting; and
 - (h) comparative information and updated estimates.
- BC26 The ISSB also decided to redeliberate one topic and one proposal relating to both IFRS S1 and IFRS S2:
- (a) proportionality of the proposals; and
 - (b) current and anticipated financial effects of sustainability-related and climate-related risks and opportunities on an entity's financial performance, financial position and cash flows.

² See IFRS Foundation, 'Integrated Reporting—articulating a future path', IFRS Foundation, London, IFRS Foundation, 2022, <https://www.ifrs.org/news-and-events/news/2022/05/integrated-reporting-articulating-a-future-path/> (accessed 13 March 2023).

Global baseline and interoperability with jurisdictional and regulatory initiatives

- BC27 IFRS Sustainability Disclosure Standards are intended to establish a comprehensive global baseline of sustainability-related financial disclosures to meet the needs of users of general purpose financial reports and, therefore, of international capital markets. The global baseline is intended to serve as a comprehensive foundation of disclosure requirements, resulting in comparable, cost-effective and decision-useful sustainability-related financial disclosures that are designed to meet the needs of users. Jurisdictions will be able to build any necessary incremental disclosure requirements on this common baseline.
- BC28 IFRS S1 is intended to be compatible with law or regulation in the jurisdictions in which entities operate, including law or regulation that specifies the documents, formats and structures for disclosing information. Entities are permitted to report additional information needed to meet jurisdictional requirements alongside information required by IFRS Sustainability Disclosure Standards. The ISSB observed that, for the purposes of comparability, it is important for the global baseline to be visible in an entity's sustainability-related financial disclosures. IFRS S1 permits additional disclosures if they do not obscure the information required by IFRS Sustainability Disclosure Standards.
- BC29 Almost all respondents to the Exposure Draft agreed with, and strongly welcomed, the development of IFRS Sustainability Disclosure Standards to establish a comprehensive global baseline of sustainability-related financial disclosures for the capital markets.
- BC30 A strong message from respondents to the Exposure Draft was the importance of achieving a high degree of interoperability with jurisdictional requirements, notably with proposals published by EFRAG and the US SEC. In response to the strong and widely held views on interoperability, the Foundation began several initiatives, including forming the Jurisdictional Working Group (JWG) to discuss important strategic matters relating to IFRS S1 and IFRS S2 and jurisdictional initiatives on sustainability reporting. When established, the JWG included:
- (a) the Chinese Ministry of Finance;
 - (b) the European Commission and EFRAG;
 - (c) the Japanese Financial Services Agency and the Sustainability Standards Board of Japan;
 - (d) the UK's Financial Conduct Authority;
 - (e) the US SEC; and
 - (f) IOSCO (as an observer).

IFRS S1 GENERAL REQUIREMENTS FOR DISCLOSURE OF SUSTAINABILITY-RELATED FINANCIAL INFORMATION—JUNE 2023

- BC31 The JWG provided feedback on the urgency and importance of a global baseline and of achieving interoperability between proposed sustainability reporting standards. Participants in the JWG noted that interoperable global standards are essential for capital markets, and suggested that a lack of interoperability between sustainability-related reporting regimes in various jurisdictions would be costly for entities and would risk undermining the provision of clear and consistent information to users of general purpose financial reports. Participants also emphasised the importance of enabling users to clearly identify information relevant to them and information relevant to a broader set of stakeholders, so that material information for users is not obscured.
- BC32 The ISSB works to collaborate with and learn from others. As part of this collaboration, the Trustees announced the establishment of the Sustainability Standards Advisory Forum (SSAF) in May 2022. Its membership was announced in December 2022. The SSAF is a formal technical advisory body to the ISSB. It provides an advisory forum in which members representing jurisdictional and regional bodies contribute their technical input and expertise to inform the ISSB's standard-setting. The ISSB continues to collaborate with others in the global sustainability reporting landscape, including with GRI as part of the MoU.
- BC33 Furthermore, during the redeliberation process for the Exposure Draft, the ISSB made several decisions on matters related to IFRS S1 and IFRS S2 that are important to achieving interoperability. The ISSB clarified some details of the global baseline—in particular, that disclosures in accordance with IFRS Sustainability Disclosure Standards are designed to meet the information needs of investors, creditors and other lenders (that is, 'primary users of general purpose financial reports'); that the information to be provided in such disclosures is based on a materiality assessment consistent with that used in the application of IFRS Accounting Standards; and that the information may be presented with information disclosed to meet other requirements, such as specific jurisdictional requirements, but may not be obscured by that additional information.
- BC34 Other decisions made by the ISSB to achieve interoperability included:
- (a) confirming that the structure of the disclosure requirements proposed in the Exposure Draft aligns with TCFD recommendations on governance, strategy, risk management, and metrics and targets (see paragraphs BC91–BC122)—referred to as 'core content';
 - (b) removing the definition of 'enterprise value' and the words 'to assess enterprise value' from the objective of IFRS S1 and the description of the assessment of materiality (see paragraphs BC35–BC41 and BC67–BC74);
 - (c) confirming that information is required for short-, medium- and long-term time horizons, but that those horizons are not defined (see paragraph BC102);

IFRS S1 BASIS FOR CONCLUSIONS

- (d) confirming the definition of 'value chain' proposed in the Exposure Draft (see paragraphs BC52–BC55); and
- (e) introducing a requirement to permit, but not require, entities to consider the GRI Standards and the European Sustainability Reporting Standards (ESRS) in identifying information to provide about sustainability-related risks and opportunities (see paragraphs BC136–BC139).

Objective

- BC35 The objective of IFRS S1 is to require an entity to disclose information about its sustainability-related risks and opportunities that is useful to users of general purpose financial reports in making decisions relating to providing resources to the entity. Most respondents to the Exposure Draft agreed with the focus of IFRS Sustainability Disclosure Standards on users and their information needs. However, respondents provided mixed feedback on the application of some of the fundamental concepts in the Exposure Draft. This feedback centred around the terms 'enterprise value', 'materiality' and 'significant', and how to apply these terms to identify and assess information that is potentially useful for users' decisions.
- BC36 Some respondents requested more clarity about the concept of 'enterprise value' and others questioned whether 'enterprise value' was an appropriate term for anchoring sustainability-related financial disclosures and material information. The ISSB included the term 'enterprise value' in the Exposure Draft with the intention of broadening the scope of financial reporting and disclosures to capture a wider set of information. This information would extend beyond an entity's current financial position and performance, and might include, for example, the anticipated financial effects of sustainability-related risks and opportunities. The term was also intended to narrow the scope of disclosures to only include information about sustainability-related risks and opportunities that is useful to users of general purpose financial reports. However, contrary to the ISSB's intention, the use of the term might have constrained the objective of the Exposure Draft and created confusion for some respondents. For example, some users stated that 'enterprise value' can be defined or understood too narrowly, thereby creating a risk that the sustainability-related financial information disclosed in accordance with IFRS S1 would not be useful for their purposes. The definition of 'enterprise value' also gave rise to confusion, with many respondents believing that the reference to market capitalisation meant that the term applied only to listed entities. Some respondents stated that the use of this term could create confusion because it has a particular and different meaning in European legislation.
- BC37 Some respondents expressed concerns about the adaptations made to the wording from the IASB's *Conceptual Framework* that was used to develop the concept of materiality in the Exposure Draft. The Exposure Draft adapted the definition of 'material information' from the *Conceptual Framework* to state in paragraph 2 of the Exposure Draft that 'the assessment of materiality shall be

IFRS S1 GENERAL REQUIREMENTS FOR DISCLOSURE OF SUSTAINABILITY-RELATED FINANCIAL INFORMATION—JUNE 2023

made in the context of the information necessary for users of general purpose financial reporting to assess enterprise value'. For further discussion on materiality, see paragraphs BC67– BC84.

BC38 Respondents questioned the use of the term 'significant' to determine the sustainability-related risks and opportunities included within the scope of the Exposure Draft. Respondents expressed concerns about the use of the term and were confused by its relationship with materiality. Most respondents said the term lacked a clear definition, and some stated that the distinction between the use of the terms 'significant' and 'material' was unclear in the Exposure Draft.

BC39 In response to the feedback, the ISSB decided to change the wording of the objective, and to better align the definition of materiality in IFRS S1 with that used by the IASB. The ISSB also removed the definition of 'enterprise value' from the list of defined terms in Appendix A of IFRS S1 and removed the terms 'significant' and 'all significant' when describing, in the Standard, the sustainability-related risks and opportunities an entity is required to provide information about.

BC40 Although the ISSB decided against using these terms, its approach and its focus on users of general purpose financial reports remained unchanged. The ISSB decided to continue using definitions of 'material information' and 'primary users of general purpose financial reports' that are consistent with the IASB's definitions. In addition, although the ISSB decided against routinely using the term 'significant' in IFRS S1 to describe the sustainability-related risks and opportunities that an entity is required to report on, the ISSB's intention remained consistent with the Exposure Draft. That is, the intention is to require an entity to provide material information about sustainability-related risks and opportunities, specifically about the sustainability-related risks and opportunities that could reasonably be expected to affect the entity's prospects. The ISSB noted that the term 'significant' had been intended to assist an entity in identifying the sustainability-related risks and opportunities to report on and that 'material' was intended to be used in determining the information to provide—to clarify this distinction, the ISSB decided to provide guidance in Appendix B of IFRS S1.

BC41 In response to the feedback, the ISSB clarified the content in the 'Objective' section of IFRS S1. This section includes:

- (a) a description of sustainability-related risks and opportunities that IFRS Sustainability Disclosure Standards address;
- (b) a general requirement for an entity to provide information about all those risks and opportunities; and
- (c) a description of the role of IFRS S1 in setting out the general requirements for the content and presentation of sustainability-related financial disclosures.

The objective of IFRS S1 builds on the Integrated Reporting Framework, but in some cases the Standard does not use identical terms.

Sustainability-related risks and opportunities

- BC42 The concept of sustainability is frequently linked to ‘sustainable development’, which was defined in 1987 as ‘development that meets the needs of the present without compromising the ability of future generations to meet their own needs’.³ The United Nations (UN) released definitions of sustainability, Sustainable Development Goals and international policy pronouncements identifying matters that the UN has concluded are important in considering sustainability, including:
- (a) climate change (the UN Framework Convention on Climate Change);
 - (b) biodiversity (the Convention on Biological Diversity);
 - (c) oceans (the UN Convention on the Law of the Sea);
 - (d) desertification (the UN Convention to Combat Desertification in those Countries Experiencing Serious Drought and/or Desertification, Particularly in Africa); and
 - (e) human rights (the Universal Declaration of Human Rights).
- BC43 The terms ‘sustainability’ and ‘sustainable development’ therefore apply widely across social and ecological communities, and apply to current and future generations. The terms also encompass environmental and social notions of justice, health, welfare and preservation, and acknowledgement of planetary boundaries.
- BC44 IFRS S1 focuses on sustainability-related financial information—information about an entity’s sustainability-related risks and opportunities that could reasonably be expected to affect the entity’s cash flows, its access to finance or cost of capital over the short, medium or long term. This includes information about an entity’s governance, strategy and risk management in relation to those risks and opportunities, and related metrics and targets. Therefore, understanding sustainability-related risks and opportunities, including their relationship with the established notions of sustainability and sustainable development, is pivotal to understanding the scope of IFRS S1 and IFRS Sustainability Disclosure Standards more broadly.
- BC45 IFRS S1 specifies that sustainability-related risks and opportunities arise out of the interactions between an entity and its stakeholders, society, the economy and the natural environment throughout the entity’s value chain. This description is intentionally broad. Furthermore, an entity’s sustainability-related risks and opportunities—and their effects, as well as expectations of their effects, on an entity—will change over time and in relation to the interdependent system in which an entity operates. IFRS S1 elaborates that an entity both depends on resources and relationships throughout its value chain and affects those resources and relationships, which contributes to their preservation, regeneration and development, or to their degradation and depletion.

³ World Commission on Environment and Development, *The Brundtland Report: Our Common Future*, Oxford, Oxford University Press, 1987.

IFRS S1 GENERAL REQUIREMENTS FOR DISCLOSURE OF SUSTAINABILITY-RELATED FINANCIAL INFORMATION—JUNE 2023

- BC46 In describing the concepts underlying sustainability-related risks and opportunities, the ISSB decided to build on concepts from the Integrated Reporting Framework—a decision consistent with the ISSB’s aim to build on the existing work of framework-providers and standard-setters. The fundamental concepts in the Integrated Reporting Framework emphasise that an entity’s ability to create, preserve and erode value for itself over time—and hence to generate returns for the entity’s investors, lenders and other creditors—is inextricably linked to value that the entity creates, preserves or erodes for others.
- BC47 These concepts that underlie sustainability-related risks and opportunities are broadly consistent with the concepts and guidance in the IASB’s Exposure Draft *Management Commentary*. For example, the Exposure Draft *Management Commentary* explains that an entity’s activities create value for the entity if they enhance or preserve the net present value of the entity’s future cash flows. Conversely, the entity’s activities erode value if they reduce the net present value of the entity’s future cash flows. It also explains that creating value is a precursor to generating cash flows. Conversely, some activities might increase cash inflows in the short term but can erode value in the long term.
- BC48 The ISSB decided to enhance the description of the concepts that underlie sustainability-related risks and opportunities (and sustainability-related financial information) in the ‘Objective’ section (see paragraphs 1–3 of IFRS S1) and in the application guidance (see paragraphs B1–B12 of IFRS S1). The ISSB also noted that related definitions, including definitions of ‘primary users’ and ‘material information’, help further reinforce the understanding of sustainability-related risks and opportunities.
- BC49 The ISSB emphasised that the focus of IFRS S1 on the information needs of users of general purpose financial reports distinguishes sustainability-related financial information from broader, multi-stakeholder reporting focused on an entity’s contribution to sustainable development. The ISSB has not broadened its scope beyond investor-focused disclosure. Disclosures made in accordance with IFRS Sustainability Disclosure Standards are conceptually and practically complementary to—but not a replacement for—reporting on an entity’s significant impacts on people, the environment and the economy. IFRS S1 focuses on information that is useful to users in making decisions relating to providing resources to an entity.

Identifying sustainability-related risks and opportunities

- BC50 The ISSB decided to enhance the description in IFRS S1 of concepts that underlie sustainability-related risks and opportunities. This enhancement was one of many approaches intended to assist preparers in identifying sustainability-related risks and opportunities, including those risks and opportunities that could reasonably be expected to affect an entity’s prospects. The ISSB noted other approaches intended to assist entities, including:
- (a) the requirements and guidance in IFRS S2 specific to climate-related risks and opportunities;

IFRS S1 BASIS FOR CONCLUSIONS

- (b) the sources of guidance in IFRS S1 that provide practical guidance on identifying sustainability-related risks and opportunities, including risks and opportunities across a range of sustainability-related issues and specific to industries; and
- (c) the ISSB's ongoing and future work to continue developing IFRS Sustainability Disclosure Standards and educational materials.

BC51 Paragraph 3 of IFRS S1 requires an entity to disclose information about all sustainability-related risks and opportunities that could reasonably be expected to affect the entity's prospects. In feedback to the ISSB, preparers described challenges in identifying risks and opportunities, such as the breadth of assessments that would be necessary to cover all the sustainability-related risks and opportunities that might affect the entity. In response, the ISSB introduced the concept of an entity using 'all reasonable and supportable information that is available to the entity at the reporting date without undue cost or effort', including information about past events, current conditions and forecasts of future conditions when identifying sustainability-related risks and opportunities (see paragraphs BC10–BC17). The ISSB observed that introducing this concept clarifies that an entity:

- (a) is prohibited from overstating or understating opportunities (or risks) premised on information that is unsupported or unreasonable;
- (b) is required to use all information that is available to the entity at the reporting date (including information about past events, current conditions and forecasts of future conditions);
- (c) is not required to use information that was unavailable at the reporting date; and
- (d) is not expected to carry out an exhaustive search for information to identify every sustainability-related risk or opportunity—because such an exhaustive search would represent 'undue cost or effort'.

BC52 Sustainability-related risks and opportunities that could reasonably be expected to affect the entity's prospects include those that arise throughout the entity's value chain. IFRS S1 requires an entity to disclose a description of the current and anticipated effects of sustainability-related risks and opportunities on the entity's business model and value chain. An entity is also required to disclose a description of where in the entity's business model and value chain sustainability-related risks and opportunities are concentrated. Examples of the type of information an entity might provide include:

- (a) a beverage company might need to disclose risks associated with water use, especially in areas where water is scarce. The entity might describe how its use of water affects the supply available to meet its operational needs. It might explain how its water consumption affects communities close to the entity's operations that rely on the same source of water. It might also explain how over-consumption of water in those locations could lead to risks of reputational damage and loss of customers, or to the imposition of taxes or limits on the use of the

IFRS S1 GENERAL REQUIREMENTS FOR DISCLOSURE OF SUSTAINABILITY-RELATED FINANCIAL INFORMATION—JUNE 2023

resource. It could describe how these risks have been assessed throughout its supply chain.

- (b) a clothing brand company might describe the opportunity associated with changing to use less resource-intensive materials in its products and packaging. The potential effects might be driven by the entity's commitments to sustainable business practices, or consumer preferences for more sustainable or recycled alternatives. The entity might also disclose the areas of its value chain and operations that are potentially most affected by this opportunity, and the processes in place to assess and monitor the opportunity.
- (c) an electronics manufacturer might describe the risks of human rights issues in its supply chain including reputational damage and supply chain disruptions. In doing so, the entity might describe the effects on its policies, actions it has taken to assess and monitor the risks, and how it manages any identified abuses.

BC53 During its redeliberation process, the ISSB confirmed that the definition of 'value chain' would remain the same as the definition proposed in the Exposure Draft. The ISSB made minor editorial changes to the definitions of 'value chain' and 'business model' to align those defined terms with the 'Objective' section of IFRS S1.

BC54 Joint ventures, associates and investments are not considered to be part of the reporting entity that is presenting consolidated financial statements, although these items are recognised in the financial statements. In the same way that financial statements recognise these investments and report aspects of the performance of associates and joint ventures, sustainability-related financial information related to those investments is relevant to users of general purpose financial reports in assessing the effects of sustainability-related risks and opportunities on the entity's cash flows, its access to finance and cost of capital over the short, medium and long term.

BC55 IFRS S1 does not specify how to include sustainability-related financial information about joint ventures, associates and investments. However, specific IFRS Sustainability Disclosure Standards, including IFRS S2, will provide requirements and guidance related to the disclosure of information about the sustainability-related risks and opportunities arising throughout an entity's value chain.

BC56 An entity is required to disclose information about sustainability-related risks and opportunities throughout its value chain. When doing so, the entity is required to identify the sustainability-related risks and opportunities that could reasonably be expected to affect the entity's prospects and determine the scope of its value chain, including its breadth and composition, in relation to each of those sustainability-related risks and opportunities. An entity is also required to disclose the current and anticipated effects of sustainability-related risks and opportunities that could reasonably be expected to affect the entity's prospects throughout its business model and value chain and describe where these risks and opportunities are concentrated. In feedback to the ISSB, respondents described the challenges associated with obtaining the necessary

IFRS S1 BASIS FOR CONCLUSIONS

information to determine the scope of an entity's value chain, due to the possible extent of the value chain, as well as potential complexities in obtaining information to prepare the required disclosures.

BC57 Some respondents to the Exposure Draft stated that obtaining information about the value chain might require a reporting entity to collect information from parties that the entity does not control or in which it has no ownership interest. Some of these respondents suggested that the ISSB limit the scope of the value chain that an entity is required to consider. The ISSB decided not to put limits on the scope of the value chain that an entity is required to consider and confirmed that an entity is required to provide material information about sustainability-related risks and opportunities arising throughout its value chain. For example, the ultimate consumers of an entity's products might be the most important contributors to the entity's Scope 3 greenhouse gas emissions, or the employment practices of a supplier in an entity's supply chain could have a reputational effect on the entity even if the supplier has no direct relationship with the reporting entity.

BC58 In response to concerns about the potential difficulties faced by an entity in obtaining information when assessing the scope of its value chain, the ISSB decided that an entity determining the scope of its value chain is required to use 'all reasonable and supportable information that is available to the entity at the reporting date without undue cost or effort', in relation to each sustainability-related risk and opportunity identified that could reasonably be expected to affect the entity's prospects. The ISSB noted that the concept of 'all reasonable and supportable information that is available to the entity at the reporting date without undue cost or effort' assists entities by establishing parameters for the type of information they consider when preparing disclosures regarding the value chain, and the effort required to obtain such information. Specifically, the ISSB noted that this concept clarifies that an entity:

- (a) is required to use all information available to it at the reporting date without undue cost or effort;
- (b) is not required to carry out an exhaustive search for information associated with its value chain that would require undue cost or effort; and
- (c) is required to determine the scope of its value chain using information that is reasonable and supportable.

This also provides relief to entities that face challenges associated with obtaining information from entities throughout their value chain.

Reassessing the scope of sustainability-related risks and opportunities throughout the value chain

BC59 The ISSB noted that in the Exposure Draft it was implicit that an entity would be required to reassess, at every reporting date, the scope of the sustainability-related risks and opportunities arising throughout its value chain. For example, an entity would be required to reassess, at every reporting date, which Scope 3 greenhouse gas emissions categories and entities throughout its

IFRS S1 GENERAL REQUIREMENTS FOR DISCLOSURE OF SUSTAINABILITY-RELATED FINANCIAL INFORMATION—JUNE 2023

value chain to include in the measurement of its Scope 3 greenhouse gas emissions.

- BC60 In discussing the feedback, the ISSB acknowledged this issue is not unique to Scope 3 greenhouse gas emissions. The ISSB decided that the costs an entity would incur to reassess the scope of each sustainability-related risk and opportunity throughout its value chain at each reporting date would outweigh the benefit to users of general purpose financial reports, who typically would benefit from a reassessment only if a significant change had occurred. Therefore, the ISSB decided that a requirement for an entity to reassess at each reporting date was unnecessary.
- BC61 Instead, in response to the feedback, the ISSB decided that an entity is required to reassess the scope of all affected sustainability-related risks and opportunities arising throughout its value chain only if a significant event or a significant change in circumstances occurs. Such a significant event or significant change in circumstances can occur without the entity being involved in that event or change in circumstances, or as a result of a change in what the entity assesses to be important to users of general purpose financial reports. For example, if a regulation is introduced that an entity had not anticipated for greenhouse gas emissions associated with employee travel, the entity might be required to reassess which categories to include in the measurement of its Scope 3 greenhouse gas emissions. However, if this regulation does not affect the entity's other sustainability-related risks and opportunities, for example the entity's identified risk of water scarcity in its supply chain, then the entity would not be required to reassess the scope of those other sustainability-related risks and opportunities. The ISSB observed that a significant event or significant change in circumstances may not necessarily arise from a change in an entity's value chain and therefore, the scope of a sustainability-related risk or opportunity may change even though the entity's value chain has not changed.
- BC62 An entity could choose to reassess the scope of any sustainability-related risk or opportunity throughout its value chain more frequently—for example, each year.

Conceptual foundations

Fair presentation

- BC63 Paragraph 11 of IFRS S1 requires that 'a complete set of sustainability-related financial disclosures shall present fairly all sustainability-related risks and opportunities that could reasonably be expected to affect an entity's prospects'. Fair presentation requires disclosure of relevant information about sustainability-related risks and opportunities that could reasonably be expected to affect the entity's prospects and their faithful representation in accordance with the principles set out in IFRS S1. Fair presentation also requires an entity 'to disclose information that is comparable, verifiable, timely and understandable' and 'to disclose additional information if compliance with the specifically applicable requirements in IFRS

IFRS S1 BASIS FOR CONCLUSIONS

Sustainability Disclosure Standards is insufficient to enable users of general purpose financial reports to understand the effects of sustainability-related risks and opportunities on the entity's cash flows, its access to finance and cost of capital over the short, medium and long term' (see paragraph 15(a)–(b) of IFRS S1). Fair presentation is a well-understood concept in IFRS Accounting Standards—its characteristics are set out in IAS 1—and in other GAAP. The concepts and language in IFRS S1 were derived from IAS 1 and adapted in the context of sustainability-related financial disclosures.

- BC64 The ISSB does not have a separate conceptual framework that applies directly to sustainability-related financial information. IFRS S1 includes guidance on the qualitative characteristics of useful sustainability-related financial information, set out in Appendix D. This guidance is an integral part of IFRS S1 and thus is required to be applied by an entity using IFRS S1. The characteristics described in Appendix D are adapted from the IASB's *Conceptual Framework* and are intended to ensure that information in general purpose financial reports—including both sustainability-related financial disclosures and financial statements—is useful to users of those reports. The guidance is also intended to provide information to assist an entity in the preparation of sustainability-related financial disclosures.
- BC65 As with the *Conceptual Framework*, the fundamental qualitative characteristics of useful sustainability-related financial information are relevance and faithful representation. The enhancing characteristics are comparability, verifiability, timeliness and understandability. IFRS S1 explains how these concepts apply to sustainability-related financial information. For example, IFRS S1 explains that information in the form of explanations or forward-looking statements is still verifiable.
- BC66 Faithful representation is a component of the concept of 'fair presentation' in IAS 1. According to the *Conceptual Framework*, to be a perfectly faithful representation, a depiction would have three characteristics: it would be complete, neutral and free from error. In developing the Exposure Draft, the ISSB noted that individuals that prepare sustainability-related financial disclosures may not be the same individuals involved in preparing financial statements, and may not be familiar with IFRS Accounting Standards or the *Conceptual Framework*. Therefore, paragraph 3 of the Exposure Draft used the common label of 'accurate', instead of 'free from error', to describe a 'complete depiction' of an entity's sustainability-related financial information. The ISSB has aligned the terms used in paragraph D10 of IFRS S1 with those used in paragraph 13 of IFRS S1.

Materiality

- BC67 The Exposure Draft proposed that materiality be assessed in relation to the effects of sustainability-related risks and opportunities on an entity's enterprise value. In response to the feedback, the ISSB confirmed that the materiality definition in IFRS Sustainability Disclosure Standards is aligned with the IASB's definitions of 'material information' and 'material' in its *Conceptual Framework* and IAS 1 respectively, which do not refer to enterprise value. To improve alignment, the ISSB removed 'enterprise value' from its

IFRS S1 GENERAL REQUIREMENTS FOR DISCLOSURE OF SUSTAINABILITY-RELATED FINANCIAL INFORMATION—JUNE 2023

description of materiality and removed the definition of 'enterprise value' from IFRS S1.

- BC68 The ISSB has clarified that IFRS S1 requires an entity to disclose material information about the sustainability-related risks and opportunities that could reasonably be expected to affect the entity's prospects. The ISSB based its definition of material information on the definitions of 'material information' and 'material' in the *Conceptual Framework* and IAS 1, respectively. All the definitions highlight that materiality judgements are made in relation to a specific reporting entity and focus on information that could reasonably be expected to influence decisions of users of general purpose financial reports. The definition in IFRS S1 is specific to sustainability-related financial disclosures and states that materiality judgements are made in the context of an entity's sustainability-related financial disclosures. This approach is consistent with how the definitions of 'material information' in IAS 1 and in the IASB's Exposure Draft *Management Commentary* are specific to financial statements and management commentary, respectively. The definition in IFRS S1 also acknowledges that users do not make their decisions on the basis of just one form of general purpose financial reports published by the entity. Using conceptually aligned definitions facilitates connectivity across an entity's general purpose financial report prepared applying IFRS Standards.
- BC69 Materiality judgements for sustainability-related financial disclosures will inevitably differ from those for financial statements. Different materiality judgements are necessary because sustainability-related financial disclosures and financial statements serve their specific objectives and provide different types of information about a reporting entity. Sustainability-related financial disclosures provide information about sustainability-related risks and opportunities that could reasonably be expected to affect the entity's prospects, while financial statements provide information about the entity's assets, liabilities, equity, income and expenses. The ISSB noted that information about sustainability-related risks and opportunities is unconstrained by definitions of assets and liabilities and the criteria for recognising them. Furthermore, the ISSB expects that in preparing sustainability-related financial disclosures, entities will often have to consider financial implications over longer time periods than the time periods considered in preparing financial statements. In addition, in preparing sustainability-related financial disclosures, entities will need to consider the financial implications of interactions throughout their value chain. Finally, the ISSB observed that sustainability-related financial information may have different measurement bases compared to information included in financial statements.
- BC70 Risk severity is commonly expressed in terms of probability and impact. Opportunities can also be expressed in the same terms. IFRS S1 states that when making materiality judgements, an entity is required to consider risks and opportunities that are unlikely to occur but have a potentially high impact. An entity is required to consider:

IFRS S1 BASIS FOR CONCLUSIONS

- (a) relationships between the impacts of its activities on the environment and society, and the impacts of the environment and society on an entity's cash flows, cost of capital and access to finance;
- (b) changes in assumptions and conditions over time; and
- (c) potential changes in the information needs of users of general purpose financial reports.

BC71 The definition of material information in IFRS S1 is aligned with the *Conceptual Framework* and IAS 1. However, IFRS Sustainability Disclosure Standards are designed to be applied with any GAAP, and the definition of materiality is not the same in every GAAP. For example, the Financial Accounting Standards Board (FASB), in its Statement of Financial Accounting Concepts No. 8, defines materiality as follows:

The omission or misstatement of an item in a financial report is material if, in light of surrounding circumstances, the magnitude of the item is such that it is probable that the judgment of a reasonable person relying upon the report would have been changed or influenced by the inclusion or correction of the item.⁴

BC72 Furthermore, there is some variation in how the concept of materiality is interpreted, applied and enforced in various jurisdictions. Therefore, including a definition in IFRS S1 ensures entities that apply the requirements in IFRS Sustainability Disclosure Standards are applying and interpreting the same words. All entities applying these Standards are required to use the same definition of material information.

BC73 In making decisions relating to materiality, the ISSB has reiterated that material information must not be obscured by other information, including information that is provided to satisfy law, regulation or other requirements outside those of IFRS Sustainability Disclosure Standards. Because the ISSB is using a definition of material information that is consistent with IAS 1, it decided to include guidance in IFRS S1 with regards the obscuring of material information based on guidance in IAS 1.

BC74 The ISSB emphasised that to avoid obscuring material information, an entity is required to make material information required by IFRS Sustainability Disclosure Standards prominent and distinguishable from immaterial information provided to satisfy law, regulation or other requirements. Ways in which this distinction might be achieved include:

- (a) using digital tagging to ensure that users of general purpose financial reports could extract the information required by IFRS Sustainability Disclosure Standards;
- (b) presenting the information required by IFRS Sustainability Disclosure Standards together with immaterial information in a single report, using formatting to distinguish the information required by IFRS Sustainability Disclosure Standards (for example, using boxes or

⁴ See the section in the FASB Statement of Financial Accounting Concepts No. 8, *Conceptual Framework for Financial Reporting—Chapter 3 'Qualitative Characteristics of Useful Financial Information'* (paragraph QC11) as amended August 2018.

IFRS S1 GENERAL REQUIREMENTS FOR DISCLOSURE OF SUSTAINABILITY-RELATED FINANCIAL INFORMATION—JUNE 2023

shading to emphasise the information required by IFRS Sustainability Disclosure Standards or to make the distinction clear);

- (c) presenting the information required by IFRS Sustainability Disclosure Standards separately so that information is clearly distinguished from immaterial information (for example, splitting the report into parts); and
- (d) providing two sets of information—one that includes the entire package of information without distinction (both the information required by IFRS Sustainability Disclosure Standards and immaterial information) and an accompanying report that only provides the information required by IFRS Sustainability Disclosure Standards.

Aggregation and disaggregation

- BC75 The concepts of aggregation and disaggregation in relation to the financial statements in IAS 1 are equally important for sustainability-related financial disclosures to ensure that users of general purpose financial reports are provided with information at appropriately aggregated and disaggregated levels. IFRS S1 requires an entity to consider all facts and circumstances when deciding how to aggregate and disaggregate information in sustainability-related financial disclosures. It also requires that the understandability of disclosures is not reduced 'by obscuring material information with immaterial information or by aggregating material items of information that are dissimilar to each other' (see paragraph B29 of IFRS S1). These principles of aggregation and disaggregation build on IAS 1.

Commercially sensitive information

- BC76 In reviewing feedback on the Exposure Draft, a strong theme emerged regarding stakeholder concerns about being required to disclose information about opportunities that could be commercially sensitive. Respondents were concerned that disclosure of such information could reveal too much detail associated with an entity's strategy and planned actions, which are integral to competitive advantage.
- BC77 Some preparers said they would be reluctant to disclose commercially sensitive information about opportunities because it might reduce their competitiveness in the market or otherwise be commercially harmful.
- BC78 In response, the ISSB decided to introduce a targeted exemption, noting that the circumstances in which an entity is exempt from providing material information to users of general purpose financial reports would be limited. The exemption in IFRS S1 permits an entity, in limited circumstances described in paragraph B35 of IFRS S1, to omit information about a sustainability-related opportunity from its sustainability-related financial disclosures.
- BC79 The ISSB decided that the exemption would be intentionally narrow and apply only to the disclosure of information about opportunities. The ISSB acknowledged that this decision might create asymmetry between the disclosure of information about risks and the disclosure of information about

IFRS S1 BASIS FOR CONCLUSIONS

opportunities. However, the ISSB observed that many entities already voluntarily report on sustainability-related opportunities, despite no requirement to report this information. As stated by a few respondents to the ISSB's Exposure Draft, entities are often in favour of sharing the opportunities available to them. In contrast, it is typically necessary for a standard to require disclosure of risks to ensure information is provided in a comparable and neutral way.

- BC80 In assessing the circumstances in which an entity would apply the exemption, the ISSB agreed that the entity is required to first consider whether it is possible to disclose the information about the opportunity at a sufficiently aggregated level to resolve the entity's concerns about commercial sensitivity, while still meeting the objectives of the disclosure requirements in IFRS S1. The ISSB explained that, in such circumstances, an entity would consider how to disclose information without identifying specific information that might cause a significant loss of competitive advantage. The ISSB emphasised that an entity is required to ensure that aggregation does not obscure material information.
- BC81 The ISSB included additional requirements in IFRS S1 that an entity is required to apply for each item of information omitted if it applies this exemption. The ISSB discussed and agreed that:
- (a) an entity that applies the exemption is required to disclose that it has done so. The ISSB decided that this disclosure would signal to users of general purpose financial reports that specific information has been omitted for reasons of commercial sensitivity, without requiring the entity to disclose information about what has been omitted, thus reducing the effect of the exemption.
 - (b) an entity is required to have a specific reason for non-disclosure, but is not required to disclose this reason. The ISSB considered whether to require an entity to disclose the reason it has omitted information, similar to the requirement in paragraph 92 of IAS 37 *Provisions, Contingent Liabilities and Contingent Assets*. However, the ISSB decided that an entity would be unable to provide a useful disclosure of its reasoning without revealing the commercially sensitive information. Instead, the ISSB decided to require an entity to disclose that it has used the exemption to make users aware that information has been excluded. The ISSB noted that a general risk that an entity's competitiveness could be weakened by disclosure would not, on its own, be an adequate reason for the entity to avoid disclosure.
 - (c) an entity is required to reassess, at each reporting date, whether the information still qualifies for the exemption. If the entity is no longer eligible for the exemption, it would be required to disclose that information at that reporting date.
- BC82 The approach taken by the ISSB is broadly consistent with the approach taken in IFRS Accounting Standards; in specific circumstances in which an exemption from disclosure has been considered appropriate, the IASB has permitted non-disclosure of commercially sensitive information. The approach

IFRS S1 GENERAL REQUIREMENTS FOR DISCLOSURE OF SUSTAINABILITY-RELATED FINANCIAL INFORMATION—JUNE 2023

is also similar to that taken in the US SEC Climate Proposal and by EFRAG in [Draft] ESRS 1 *General requirements* (November 2022). The disclosure of commercially sensitive information in financial reporting is an area that standard-setters and regulators other than the IASB have also examined. For example, the Australian Securities and Investments Commission permits an entity not to provide information likely to result in 'unreasonable prejudice' to the entity.

- BC83 The exemption in IFRS S1 from providing information about specific opportunities does not apply to information that is already publicly available. Disclosing information that is already contained in continuous disclosure notices, investor presentations, briefings to analysts, or other publicly available documents is unlikely to harm an entity's advantage in pursuing the opportunity (that is, the disclosure is unlikely to prejudice seriously the economic benefits the entity could realise). The exemption is not intended to permit broad non-disclosure of information about opportunities; neither is it permitted to be applied for non-disclosure of information about risks.
- BC84 The exemption in IFRS S1 applies to the disclosure of information about sustainability-related opportunities in all circumstances, unless an IFRS Sustainability Disclosure Standard states otherwise. Therefore, the exemption is applicable to information about climate-related opportunities in IFRS S2.

Reporting entity

- BC85 An entity is required to disclose sustainability-related financial information for the same reporting entity as the related financial statements. For example, if a parent prepares consolidated financial statements, the reporting entity is the parent and its subsidiaries. The reporting entity's sustainability-related financial disclosures focus on the sustainability-related risks and opportunities that enable users of general purpose financial reports to assess the effects of those risks and opportunities on the entity's cash flows, its access to finance and cost of capital over the short, medium and long term—that is, in information presented with consolidated financial statements, the effects on the parent and its subsidiaries. Requiring the same reporting entity for both financial statements and sustainability-related financial disclosures is designed to enable information disclosed in the financial statements to be connected with sustainability-related financial information.

Connected information

- BC86 IFRS S1 requires an entity to provide information in a manner that enables users of general purpose financial reports to understand the following types of connections:
- (a) the connections between the items to which the information relates—such as connections between various sustainability-related risks and opportunities that could reasonably be expected to affect the entity's prospects; and
 - (b) the connections between disclosures provided by the entity:

IFRS S1 BASIS FOR CONCLUSIONS

- (i) within its sustainability-related financial disclosures—such as connections between disclosures on governance, strategy, risk management, and metrics and targets; and
- (ii) across its sustainability-related financial disclosures and other general purpose financial reports published by the entity—such as its related financial statements.

BC87 The requirements in IFRS S1 on connected information are intended to provide users of general purpose financial reports with a better understanding of the connections between various disclosures in an entity's general purpose financial reports, as well insight into the connections between the items to which the information relates (such as connections between various sustainability-related risks and opportunities, or connections between those risks and opportunities and the entity's performance). Entities are also required to explain the relationships and trade-offs that arise between various sustainability-related risks and opportunities. For example, an entity could explain how environmental risks affect its reputation or ability to operate, and how developing new products to respond to those risks affects the workforce composition or financial performance reported in the entity's financial statements.

BC88 Examples of the types of connections IFRS S1 is designed to elicit include:

- (a) a pharmaceutical company has been exposed to claims of unethical testing. The entity might need to explain how its strategic response has, or has not, led to the recognition of provisions and associated operating costs in its financial statements.
- (b) an electronics manufacturer has publicly announced a target of net zero for its corporate greenhouse gas emissions, which are primarily created during its manufacturing process. Accordingly, the entity adopts a new strategy that involves shifting its procurement of energy to renewable sources and investing in more energy-efficient machinery. The entity might need to explain how this strategy to achieve the target led to an increase in capital expenditure and possibly an impairment review of non-energy-efficient machinery, as well as lower (and less volatile) energy prices, increased revenue due to a related increased demand from its customers, and an increase in margins on sales.
- (c) a supplier finds that demand for its goods has risen due to its treatment of workers and its record on respecting workers' rights, especially because its approach in this area was better than many of its peers. The entity might need to explain how its strategy and performance in relation to the treatment of its workers has positioned the entity favourably and has led to increases in revenue.
- (d) an entity has a net zero greenhouse gas emissions plan that relies on replacing its fleet of diesel-powered vehicles with electric vehicles. Shifting to electric vehicles will require much more capital investment than was necessary for diesel vehicles. The transition plan is that each

IFRS S1 GENERAL REQUIREMENTS FOR DISCLOSURE OF SUSTAINABILITY-RELATED FINANCIAL INFORMATION—JUNE 2023

vehicle will be replaced when it reaches the end of its useful economic life. The entity concludes that the vehicles are not impaired and no changes to depreciation rates or useful life estimates are required to be reflected in the financial statements. The entity might need to explain that the transition plan will have consequences for its future cash flows and that its accounting, as reflected in the financial statements, is consistent with its transition plan.

- BC89 The ISSB acknowledges that some sustainability-related risks and opportunities are linked. For example, an entity might face decreasing demand for its products because of changing consumer preferences for lower-carbon alternatives, affecting its workforce and communities. IFRS S1 requires disclosures that show the connections between sustainability-related risks and opportunities, on the one hand, and financial position, financial performance and cash flows in the related financial statements, on the other. For example, such a connection could be demonstrated by a disclosure about the anticipated financial effects of new or potential products that minimise environmental impacts. IFRS S1 states that if an entity provides quantitative information about anticipated financial effects, the entity is permitted to disclose a single estimate or a range of possible outcomes. This acknowledges that ranges of possible outcomes could be more useful in some cases than single estimates. The requirements in paragraph 38 of IFRS S1 are drafted in a way that acknowledges that the nature of the connections between various sustainability-related risks and opportunities might make it difficult for an entity to isolate the implications of individual risks and opportunities.
- BC90 Respondents to the Exposure Draft asked for clarification on how users of general purpose financial reports draw connections between items of information if the entity uses different data and assumptions to prepare its sustainability-related financial disclosures and its related financial statements. The ISSB clarified in paragraph 23 of IFRS S1 that an entity is required to align data and assumptions to the extent possible by taking into consideration the requirements in IFRS Accounting Standards (or other GAAP) instead of mandating full alignment. This requirement is intended to promote connectivity between sustainability-related financial information and information included in an entity's financial statements. The ISSB noted that there could be legitimate reasons for data and assumptions to vary between an entity's sustainability-related financial disclosures and its financial statements. Paragraph B42 of IFRS S1 requires an entity to disclose information about significant differences between the data and assumptions used preparing the entity's sustainability-related financial disclosures and the data and assumptions used in preparing the related financial statements.

Core content

- BC91 Unless another IFRS Sustainability Disclosure Standard permits or requires otherwise in specified circumstances, an entity is required to provide disclosures about:

IFRS S1 BASIS FOR CONCLUSIONS

- (a) *governance*—the governance processes, controls and procedures the entity uses to monitor and manage sustainability-related risks and opportunities;
- (b) *strategy*—the approach the entity uses to manage sustainability-related risks and opportunities;
- (c) *risk management*—the processes the entity uses to identify, assess, prioritise and monitor sustainability-related risks and opportunities; and
- (d) *metrics and targets*—the entity's performance in relation to sustainability-related risks and opportunities, including progress towards any targets the entity has set or is required to meet by law or regulation.

BC92 The information required includes general aspects of the way an entity operates, referred to as 'core content'. The core content is based on the TCFD recommendations. The ISSB confirmed that this approach, which was proposed in the Exposure Draft, is required. In the Trustees' 2020 consultation on sustainability reporting, the feedback on essential requirements for success showed that stakeholders thought it was important to align with and build on the work of the TCFD.

BC93 Accordingly, IFRS S1 requires that the disclosure of information about sustainability-related risks and opportunities be built around consideration of governance, strategy, risk management, and related metrics and targets. Information focusing on this core content is necessary for users of general purpose financial reports to assess the effects of sustainability-related risks and opportunities on an entity's cash flows, its access to finance and cost of capital over the short, medium and long term. The disclosures about core content require an explanation of what the entity is doing, instead of prescribing how an entity governs, manages risks and opportunities, and sets its strategy in managing its business. The ISSB noted that other jurisdictional requirements (such as ESRS) have been developed based on the TCFD recommendations, and these shared origins help facilitate interoperability for entities applying IFRS Sustainability Disclosure Standards and other jurisdictional requirements.

BC94 Entities are exposed to a range of sustainability-related risks and opportunities. IFRS S1 permits an entity to integrate information in its disclosures relating to the core content if appropriate, instead of having to repeat information in disclosures. However, an entity is required to explain any adaptations that have been made to its processes to take into account the unique characteristics of those risks and opportunities if that information is material. For example:

- (a) users of general purpose financial reports understand better how an entity's integrated risk management processes are applied to sustainability-related risks and opportunities if the entity explains how and why those processes have been adapted in response to the unique

IFRS S1 GENERAL REQUIREMENTS FOR DISCLOSURE OF SUSTAINABILITY-RELATED FINANCIAL INFORMATION—JUNE 2023

characteristics of sustainability-related risks and opportunities, such as longer time frames.

- (b) an entity might disclose that it has an overall process, controls and procedures for monitoring and managing sustainability-related risks and opportunities. In applying other IFRS Sustainability Disclosures Standards (for example, IFRS S2), it might explain that the monitoring and managing of specific sustainability-related risks and opportunities—in this example, climate-related risks and opportunities—is integrated into its overall process, controls and procedures. The entity might also highlight any aspects of the governance of those risks or opportunities that is different from its overall approach to monitoring and managing sustainability-related risks and opportunities.

Governance

- BC95 Users of general purpose financial reports have expressed interest in understanding the role of an entity's governance bodies and their members in overseeing sustainability-related risks and opportunities. Users are also interested in understanding management's role in assessing and managing sustainability-related risks and opportunities. Such information could help users evaluate whether sustainability-related risks and opportunities receive attention from individual(s) or body(s) such as the board and management.
- BC96 Paragraph 26 of IFRS S1 requires an entity to disclose information that enables users of general purpose financial reports to understand the governance processes, controls and procedures the entity uses to monitor, manage and oversee sustainability-related risks and opportunities. To achieve this objective, IFRS S1 requires an entity to disclose information about the governance body(s) or individual(s) with oversight of sustainability-related risks and opportunities, and to disclose information about management's role in the governance processes, controls and procedures used to monitor, manage and oversee sustainability-related risks and opportunities. 'Governance body(s)' includes boards, committees or equivalent bodies charged with governance who have oversight of sustainability-related risks and opportunities. The responsibility for the oversight of sustainability-related risks and opportunities in some entities might be held by an individual(s) rather than a governance body(s). For example, an individual(s) might be charged with the overall oversight of sustainability-related risks and opportunities due to their specific expertise and experience.
- BC97 These governance disclosure requirements are based mostly on the TCFD recommendations, but with some additional requirements. For example, IFRS S1 requires an entity to disclose how the responsibilities of a governance body(s) or an individual(s) for sustainability-related risks and opportunities are reflected in terms of reference, mandates, role descriptions and other related policies. The disclosure requirements in IFRS S1 that supplement the TCFD recommendations are included to meet the information needs of users of general purpose financial reports.

IFRS S1 BASIS FOR CONCLUSIONS

BC98 Some stakeholders said that information about the governance body(s) or individual(s) responsible for the oversight of sustainability-related risks and opportunities could be enhanced by an entity also providing information about the specific expertise these bodies or their members possess on sustainability-related matters. Accordingly, IFRS S1 requires the disclosure of information about how the body(s) or individual(s) determines that the appropriate skills and competencies are available, or will be developed, to oversee strategies designed to respond to sustainability-related risks and opportunities. This level of specificity in skills and competencies might be challenging for some entities to reach—especially smaller corporate boards. For many governance bodies, the expertise needed is likely to focus on a specific sustainability-related risk or opportunity—for example, physical risks associated with climate change for an entity with operations in flood-prone regions. In such cases, industry experience is often the most relevant source of expertise. IFRS S1 does not prescribe the approach an entity is required to take, but requires an entity to explain the approach it has taken and why. Accordingly, a smaller entity with a less complex governance structure than a larger entity would explain that structure in applying IFRS S1.

BC99 IFRS S1 differentiates between the governance body(s) and the individual(s) responsible for oversight of sustainability-related risks and opportunities, and management-level positions or committees that are similarly responsible. This distinction enables users of general purpose financial reports to understand how responsibilities are delegated in relation to sustainability-related matters, which might be similar in nature to how roles and responsibilities are delegated as part of their existing management and governance processes. For example, an entity's board of directors (governance body) might provide oversight on broader sustainability-related matters, whereas the executive body (management) might make operational decisions about how specific sustainability-related risks and opportunities are assessed and managed.

Strategy

BC100 The Exposure Draft proposed that an entity provide information about its strategy for addressing sustainability-related risks and opportunities. The ISSB decided to replace 'addressing' with 'managing' in the strategy disclosure objective to be consistent with the requirements for disclosures on identifying, assessing, managing and monitoring sustainability-related risks and opportunities.

Sustainability-related risks and opportunities

BC101 IFRS S1 requires an entity to disclose information that enables users of general purpose financial reports to understand the sustainability-related risks and opportunities that could reasonably be expected to affect the entity's prospects. For further discussion of sustainability-related risks and opportunities, see paragraphs BC42– BC62.

IFRS S1 GENERAL REQUIREMENTS FOR DISCLOSURE OF SUSTAINABILITY-RELATED FINANCIAL INFORMATION—JUNE 2023

BC102 The Exposure Draft proposed disclosures reflecting short-, medium- and long-term perspectives without prescribing specific time frames to be used by entities. Time horizons are an entity-specific concept. How an entity defines and assesses what it considers to be short, medium and long term is a result of many factors, including the industry it operates in and the associated business and investment cycles. Entity- or industry-specific time horizons often translate into management processes such as rolling forecast horizons, budget periods and strategic planning cycles. The ISSB decided that relevant information about an entity's sustainability-related risks and opportunities is best understood in the context of entity-specific assessments of short, medium and long term. Although some jurisdictions define time horizons in their requirements, the ISSB confirmed the approach used in the Exposure Draft and did not define time horizons in IFRS S1. An entity is required by IFRS S1 to provide information about the time horizon it has used for 'short term', 'medium term' and 'long term'.

Current and anticipated financial effects

BC103 The Exposure Draft proposed that an entity be required to disclose the effects of its sustainability-related risks and opportunities on its financial position, financial performance and cash flows for the reporting period (current financial effects). It also proposed requiring an entity to disclose the anticipated effects of sustainability-related risks and opportunities on the entity's financial position, financial performance and cash flows over the short, medium and long term, taking into consideration how sustainability-related risks and opportunities are included in the entity's financial planning (anticipated financial effects). Feedback on the Exposure Draft showed agreement with this proposal, but suggested that respondents did not share an understanding of the type of quantitative or qualitative information an entity is required to provide, or of the circumstances in which quantitative information is required. Respondents said that the circumstances in which an entity would be considered 'unable' to provide quantitative information were unclear.

BC104 The requirements in paragraph 34 of IFRS S1 are designed to produce information that supplements or expands upon information provided in the related financial statements, identifying and explaining the connections between sustainability-related risks and opportunities and the information reported in the financial statements.

BC105 The ISSB observed that the connections between items of information can be explained without duplicating information. For example, in some circumstances, information in the notes to the financial statements would satisfy the requirement to disclose how sustainability-related risks and opportunities have affected an entity's current and anticipated financial position, financial performance and cash flows. The ISSB noted that an entity might consider providing that information in the sustainability-related financial disclosures by cross-reference to the related financial statements (provided the specific requirements for cross-referencing in paragraphs B45–B47 of IFRS S1 are met).

IFRS S1 BASIS FOR CONCLUSIONS

- BC106 To assist entities in applying the requirements about anticipated financial effects, the ISSB introduced the requirement to use 'all reasonable and supportable information that is available to the entity at the reporting date without undue cost or effort'. This clarifies that an entity:
- (a) is prohibited from overstating or understating the anticipated financial effects of opportunities or risks premised on information that is unsupported or unreasonable.
 - (b) is not required to carry out an exhaustive search for information to determine the anticipated financial effects of risks and opportunities. The entity is permitted to carry out an information search that is proportional to the cost and effort involved in obtaining that information.
 - (c) is not required to carry out an exhaustive search for information to measure the anticipated financial effects. In measuring anticipated financial effects of such risks and opportunities, the entity is required to use all reasonable and supportable information that is available to the entity at the reporting date without undue cost or effort.
 - (d) is permitted to use only the information that is available to the entity at the reporting date (including information about past events, current conditions and forecasts of future conditions) and is not required to use information that only becomes available after that date.
- BC107 The ISSB decided that an entity is required to use an approach that is commensurate with the skills, capabilities and resources that are available to the entity in preparing disclosures about the anticipated financial effects of a sustainability-related risk or opportunity. The ISSB noted that an entity cannot avoid providing quantitative information for anticipated financial effects because it does not have the skills or capabilities to do so if it has the resources available to obtain or develop those skills or capabilities.
- BC108 Feedback indicated that it is not always possible for an entity to provide information about the current and anticipated financial effects of individual sustainability-related risks and opportunities because financial effects might arise from many risks or opportunities and affect many items in the financial statements. It might be difficult to attribute financial effects to an individual sustainability-related risk or opportunity. Therefore, the ISSB decided that an entity is not required to provide quantitative information about the current or anticipated financial effects of a sustainability-related risk or opportunity if the entity determines that:
- (a) those effects are not separately identifiable; or
 - (b) the level of measurement uncertainty involved in estimating those effects is so high that the resulting quantitative information would not be useful.

IFRS S1 GENERAL REQUIREMENTS FOR DISCLOSURE OF SUSTAINABILITY-RELATED FINANCIAL INFORMATION—JUNE 2023

- BC109 In determining whether an entity is required to provide quantitative information (as discussed in BC107–BC108), the ISSB referred to concepts in IFRS Accounting Standards. The concept of ‘separately identifiable’ is found in various IFRS Accounting Standards, in which the term has been used to describe items that can be isolated in a manner that supports robust measurement. The ISSB decided that the concept of measurement uncertainty from the IASB’s *Conceptual Framework* could be adapted for IFRS S1 to clarify that an entity might not be able to quantify current and anticipated financial effects if quantifying the effects of individual sustainability-related risks and opportunities would involve a high level of measurement uncertainty.
- BC110 The ISSB decided that if an entity is not required to provide quantitative information about the current or anticipated financial effects of a sustainability-related risk or opportunity, the entity would be required to:
- (a) explain why it has not provided quantitative information;
 - (b) provide qualitative information about those financial effects, including identifying the line items, totals and subtotals within the related financial statements that are likely to be affected, or have been affected, by that sustainability-related risk or opportunity; and
 - (c) provide quantitative information about the combined effects of that sustainability-related risk or opportunity with other sustainability-related risks or opportunities and other factors unless the entity determines that quantitative information about the combined financial effects would not be useful.
- BC111 The ISSB noted that although an entity might not be in a position to provide quantitative information about the current or anticipated financial effects of a particular sustainability-related risk or opportunity, it is still required to provide other quantitative and qualitative information that is useful to users of general purpose financial reports. For example, if an entity does not provide quantitative information for a particular sustainability-related risk or opportunity, it is required to provide quantitative information about the combined financial effects of that risk or opportunity and the other factors affecting it, unless that information is not useful. The ISSB noted that the requirements to disclose current and anticipated financial effects provide users with an understanding of how the financial statements are currently affected by or are anticipated to be affected by sustainability-related risks and opportunities. The ISSB also noted that the requirement to identify affected line items, subtotals and totals in the financial statements is useful in situations in which an entity cannot provide quantitative information about financial effects of individual sustainability-related risks and opportunities. This requirement is useful because it highlights which area in the financial statements is most likely to have been, or will be, affected by the sustainability-related risk or opportunity.
- BC112 The ISSB considered the feedback on some of the terms used in the requirements relating to current and anticipated financial effects. The ISSB decided to consistently use the term ‘reporting period’ to refer to the period for which sustainability-related financial disclosures are prepared and to refer

IFRS S1 BASIS FOR CONCLUSIONS

to the related financial statements for that reporting period. The ISSB also decided to use the phrase 'short, medium and long term' consistently in IFRS S1, replacing the term 'over time' used in the Exposure Draft.

- BC113 The ISSB decided to clarify the relationship between the disclosure requirements for information about resilience and the disclosure requirements for information about current and anticipated financial effects. The ISSB noted that the two sets of requirements are distinct and are intended to serve different information needs. The requirements on the resilience of an entity's strategy and business model are intended to inform users of general purpose financial reports about the entity's ability to cope with and withstand the effects of sustainability-related risks and related uncertainties in different scenarios. The requirements on the current and anticipated financial effects of sustainability-related risks and opportunities are intended to provide information about the effects of these risks and opportunities on an entity's financial performance, financial position and cash flows. The requirements can be applied independently. An entity is not required to carry out a resilience assessment to determine the anticipated financial effects of sustainability-related risks and opportunities. However, if the entity does carry out a resilience assessment, the entity might find that assessment useful and relevant in determining the anticipated financial effects of sustainability-related risks and opportunities.

Risk management

- BC114 IFRS S1 requires an entity to disclose information about the processes it uses to identify, assess, prioritise and monitor sustainability-related risks and opportunities.
- BC115 The risk management disclosure requirements are based on the TCFD recommendations that were used to develop the four aspects of core content, but with some changes. The TCFD recommendations focus only on processes related to risks, whereas IFRS S1 extends disclosure to include opportunities. This extension reflects the view that risks and opportunities could result from or relate to the same source of uncertainty. It also reflects the evolution of common practice in risk management, whereby processes for identification, assessment, prioritisation and response are increasingly being extended to cover opportunities as well.
- BC116 A few respondents to the Exposure Draft misunderstood the proposed risk management disclosure requirements as requiring an entity to disclose information about the sustainability-related risks and opportunities to which it is exposed. The risk management disclosure requirements focus on providing information about the processes used to identify, assess, prioritise and monitor sustainability-related risks and opportunities—in contrast to the strategy disclosure objective of the core content requirements, which is to enable users of general purpose financial reports to understand an entity's strategy for managing sustainability-related risks and opportunities.

IFRS S1 GENERAL REQUIREMENTS FOR DISCLOSURE OF SUSTAINABILITY-RELATED FINANCIAL INFORMATION—JUNE 2023

- BC117 The requirements set out in IFRS S1 seek to capture the interrelated nature of the core content areas (governance, strategy, risk management, and metrics and targets) without duplicating disclosure requirements. Therefore, IFRS S1 requires disclosures on both:
- (a) *risk management*—the processes an entity uses to identify, assess, prioritise and monitor sustainability-related risks and opportunities, collectively referred to as an entity’s risk management processes, while the management of those risks and opportunities is part of an entity’s strategy; and
 - (b) *strategy*—the sustainability-related risks and opportunities that could reasonably be expected to affect an entity’s prospects; the current and anticipated effects of those sustainability-related risks and opportunities on the entity’s business model and value chain; the effects of sustainability-related risks and opportunities on the entity’s strategy and decision-making; the current and anticipated financial effects of sustainability-related risks and opportunities on its financial position, financial performance and cash flows; and the resilience of the entity’s strategy and its business model to sustainability-related risks.
- BC118 To improve the clarity of the requirements in the risk management core content, the ISSB clarified the disclosure requirements about the processes an entity uses to identify, assess, prioritise and monitor sustainability-related risks and opportunities, and the disclosure requirements about how these processes are integrated into the entity’s overall processes for managing risks and opportunities. An entity might, for example, disclose that climate-related risks and opportunities are integrated into its overall process for managing risks and opportunities, such as general strategic or operational risks and opportunities, but that the identification, assessment, prioritisation and monitoring of other sustainability-related risks and opportunities are not part of its overall risk management process and occur separately.
- BC119 Disclosure requirements for sustainability-related risks are more detailed than those for opportunities, reflecting the relative maturity of risk management processes and the necessity for users of general purpose financial reports to have information about an entity’s processes for identifying, assessing, prioritising and monitoring risks.

Metrics and targets

- BC120 Some respondents to the Exposure Draft expressed concerns that the wording of the objective of the ‘Metrics and targets’ section did not fully reflect the intention of disclosures about metrics and targets. The feedback suggested that some respondents interpreted the objective of these disclosures as being limited to disclosures of the metrics and targets an entity already uses. The ISSB concluded that this interpretation could lead to an entity excluding metrics required by IFRS Sustainability Disclosure Standards that were not used by the entity, even though information provided by disclosing those metrics is material.

IFRS S1 BASIS FOR CONCLUSIONS

- BC121 The ISSB decided to clarify that the objective is to require an entity:
- (a) to disclose the metrics required by IFRS Sustainability Disclosure Standards (even if the entity does not use these metrics);
 - (b) to disclose information about the metrics the entity uses to measure and monitor sustainability-related risks and opportunities that could reasonably be expected to affect the entity's prospects (even if those metrics are not required by IFRS Sustainability Disclosure Standards); and
 - (c) to disclose information on its performance in relation to those risks and opportunities, including progress towards any targets the entity has set, or is required to meet by law or regulation.

The ISSB noted that these disclosures are subject to materiality. The ISSB stated that its intention in clarifying the objective was not to prescribe how entities manage their businesses, but instead to clarify the disclosure requirements for metrics and targets, which set out the information that is important for users of general purpose financial reports. Similarly, the ISSB did not stipulate that an entity is required to set specific targets, but IFRS S1 requires an entity to disclose information about targets if they have been set by the entity or if the entity is required by law or regulation to set specific targets.

- BC122 The ISSB also noted that paragraphs 49–50 of IFRS S1 require an entity to disclose information about metrics taken from a source other than IFRS Sustainability Disclosure Standards or developed by the entity. In doing so, the ISSB observed that paragraph 59 of IFRS S1 requires an entity to disclose information about the specific standards, pronouncements, industry practice and other sources of guidance that the entity has applied in preparing its sustainability-related financial disclosures, including the industries specified in the IFRS Sustainability Disclosure Standards, the SASB Standards or other sources of guidance. The ISSB noted that other IFRS Sustainability Disclosure Standards will provide further disclosure requirements in relation to metrics and targets.

General requirements

- BC123 The 'General requirements' section of IFRS S1 sets out requirements related to the location of disclosures, timing of reporting, comparative information, sources of guidance, and the statement of compliance with IFRS Sustainability Disclosure Standards.
- BC124 Some of the requirements in IFRS S1 are based on principles in IFRS Accounting Standards. The reason for this is that these principles will be familiar to entities that prepare financial statements, and particularly to entities that comply with IFRS Accounting Standards. This approach helps ensure that all the information in the general purpose financial reports is prepared consistently if appropriate and that entities make connections across its related financial statements and its sustainability-related financial disclosures.

Sources of guidance

- BC125 IFRS S1 includes requirements for entities on how to use sources of guidance to identify the sustainability-related risks and opportunities that could reasonably be expected to affect an entity's prospects. These requirements are necessary to facilitate reporting on a range of sustainability-related risks and opportunities. The sources of guidance are particularly important at the time of publication of IFRS S1 because the only specific requirements the ISSB has issued for disclosing information about sustainability-related risks and opportunities are in relation to climate-related risks and opportunities in IFRS S2. Furthermore, the sources of guidance are important because IFRS S1 requires an entity to disclose industry-based metrics in relation to its sustainability-related risks and opportunities—that is, metrics that are associated with particular business models, activities or other common features that characterise participation in an industry (see paragraph 48 of IFRS S1). Although the sources of guidance are intended to assist entities in applying IFRS S1 by reducing the costs of application, the guidance might be particularly useful for entities that have not previously reported sustainability-related financial disclosures focused on meeting the needs of users of general purpose financial reports.
- BC126 The Exposure Draft proposed that an entity be required to refer to ('shall consider') sources of guidance in addition to applying IFRS Sustainability Disclosure Standards to determine which sustainability-related risks and opportunities to provide information about. The Exposure Draft also proposed that an entity be required to refer to such guidance to identify appropriate disclosure requirements and provide information to meet the needs of users of general purpose financial reports in the absence of a specifically applicable IFRS Sustainability Disclosure Standard. This approach was based on similar requirements in IAS 8. To help entities identify sustainability-related risks and opportunities to report on and identify the information to be provided about those risks and opportunities, it was proposed that an entity be required to refer to the SASB Standards, the *CDSB Framework Application Guidance for Water-related Disclosures* and the *CDSB Framework Application Guidance for Biodiversity-related Disclosures* (collectively referred to as 'CDSB Framework Application Guidance'). These standards and guidance were released by other sustainability standard-setters focused on meeting users' information needs and on the sustainability-related risks and opportunities identified by entities that operate in the same industries or geographical regions. The wording 'shall consider' was used in the Exposure Draft, requiring an entity to refer to these sources of guidance.
- BC127 In feedback on the Exposure Draft, many respondents agreed with the proposed sources of guidance. Respondents stated that they agreed with the ISSB's approach of building on established standards and frameworks for sustainability reporting, including the SASB Standards and the CDSB Framework. However, some respondents noted that the wording 'shall consider' would require consideration of all the sources of guidance listed in the Exposure Draft, which led them to comment on the potentially large burden these requirements would place on entities and assurance providers.

IFRS S1 BASIS FOR CONCLUSIONS

Some respondents suggested that, instead of the 'shall consider' requirement, the proposals could be modified to 'may consider' for some or all of the sources of guidance listed. Some respondents asked what the instruction 'shall consider' meant in practice and whether an entity could determine it was not required to apply these sources of guidance.

- BC128 The proposed reference to other sources of guidance was intended to provide a clear range of sources of guidance for an entity to consider, thereby reducing diversity in reporting in practice and improving comparability between information provided by peer entities and information that might otherwise result in the absence of further IFRS Sustainability Disclosure Standards. The sources of guidance referenced were selected with the objective of identifying sources that were likely to result in the provision of information that would enable entities to meet the objective of IFRS S1. As the ISSB develops additional IFRS Sustainability Disclosure Standards, entities will have less need to rely on the sources of guidance referenced in IFRS S1 than they will initially because forthcoming Standards will identify sustainability-related risks and opportunities to report on and will set out requirements for disclosures designed to meet the needs of users of general purpose financial reports. However, even though more IFRS Sustainability Disclosure Standards will be developed, the sources of guidance will still be useful to entities in identifying sustainability-related risks and opportunities and information to provide about those risks and opportunities.
- BC129 In response to the feedback, the ISSB examined whether requiring an entity to consider a long list of sources of guidance is warranted for incremental benefit. The ISSB noted that limiting the sources of guidance in IFRS S1 that an entity is required to refer to and consider—both in addition to IFRS Sustainability Disclosure Standards in identifying sustainability-related risks and opportunities and in the absence of a specifically applicable IFRS Sustainability Disclosure Standard in identifying information to provide about those risks and opportunities—would make the requirement less burdensome to apply. The ISSB noted that this change would also help reduce the burden on assurance providers.
- BC130 Due to feedback that industry-specific disclosures are important to users of general purpose financial reports, the ISSB decided to confirm that an entity is required to refer to and consider the applicability of the SASB Standards in identifying sustainability-related risks and opportunities and information to report about those risks and opportunities. The rationale for the decision was that the SASB Standards were developed with a similar objective to IFRS S1 and that the overall design of the SASB Standards—that is, disclosure topics and associated metrics—generally matches the structure of the requirements in IFRS S1—that is, requirements for identifying sustainability-related risks and opportunities that could reasonably be expected to affect an entity's prospects and for providing information, including metrics, about those risks and opportunities. The ISSB noted that using the SASB Standards is expected to reduce application costs for entities and to yield useful and comparable disclosures for users. The feedback, particularly from users, generally favoured the use of the SASB Standards. In addition, the disclosure topics in

IFRS S1 GENERAL REQUIREMENTS FOR DISCLOSURE OF SUSTAINABILITY-RELATED FINANCIAL INFORMATION—JUNE 2023

the SASB Standards are useful in helping entities understand the range of sustainability-related risks and opportunities that are within the scope of IFRS S1, which is particularly important in assisting preparers in identifying sustainability-related risks and opportunities.

- BC131 In discussing the feedback on the Exposure Draft, the ISSB noted that the proposal that an entity ‘shall consider’ particular sources of guidance was intended to create a requirement to review and consider the use of those sources of guidance in a systematic manner, but was not intended to require the application of those sources of guidance. The Basis for Conclusions of the Exposure Draft stated that:

Consistent with the proposals in the Exposure Draft, applying the SASB Standards and CDSB pronouncements would be considered good practice for an entity applying IFRS Sustainability Disclosure Standards, but applying those pronouncements would not be a formal requirement for an entity. For example, an entity could still assert compliance with IFRS Sustainability Disclosure Standards in accordance with paragraph 91 if it did not apply the requirements in these documents.

- BC132 The ISSB decided that it would be helpful to clarify what it means to ‘consider’ the sources of guidance. It noted that the consideration of the sources of guidance is generally expected to occur through a process that an entity has in place. Although an entity is required to consider the SASB Standards, it is not required to apply the SASB Standards. Instead, an entity is required to provide information that is relevant to the decision-making needs of users of general purpose financial reports and that faithfully represents the entity’s sustainability-related risks and opportunities. If the entity determines that the sources of guidance considered do not result in disclosures that meet those requirements specified in paragraph 57 of IFRS S1, the entity is not required to apply these sources of guidance. The ISSB agreed it was important to distinguish between sources an entity is required to consider (‘shall consider’) and sources that it is permitted but not required to consider (‘may consider’). The ISSB noted that requiring an entity to consider the SASB Standards is beneficial for users by helping to limit diversity in practice and improve comparability, especially among peer companies. However, the ISSB also noted that requiring an entity to ‘consider’ rather than ‘apply’ the sources of guidance reduces that benefit.

- BC133 In the SASB Standards, disclosure topics and metrics are organised by industry, enabling an entity to identify sustainability-related risks and opportunities that are applicable to its business model and associated activities. The disclosure topics in the SASB Standards represent those sustainability-related risks and opportunities that are likely to be applicable for entities in that industry. The associated metrics are likely to be applicable in assessing the effects of sustainability-related risks and opportunities on the entity’s cash flows, its access to finance and cost of capital over the short, medium and long term. The judgements about what sustainability-related risks and opportunities could reasonably be expected to affect an entity’s prospects and what information, including metrics, is material is entity-specific. However, the ISSB expects that the disclosure topics in the SASB

IFRS S1 BASIS FOR CONCLUSIONS

Standards and associated metrics are typically applicable for an entity with the given business model and associated activities.

- BC134 The ISSB noted a complementary relationship between IFRS S1, which establishes general requirements that apply to all entities, and the guidance provided by the SASB Standards, which is industry-based. Therefore, an entity can expect the guidance provided by the SASB Standards to be tailored to the activities of entities within a particular industry. SASB Standards include disclosure topics focused on sustainability-related risks and opportunities that arise in an industry throughout the value chain. Furthermore, the metrics that accompany disclosure topics in the SASB Standards are commonly tailored to the activities of entities within a particular industry. As a result, the SASB Standards provide guidance that can complement or inform an entity's application of IFRS Sustainability Disclosure Standards, including the requirements related to value chain. However, in applying the SASB Standards to support the application of IFRS Sustainability Disclosure Standards, an entity is required to comply with all the requirements in IFRS Sustainability Disclosure Standards to assert compliance with these Standards.
- BC135 In discussing the feedback, the ISSB decided that it is more appropriate to permit the CDSB Framework Application Guidance to be considered rather than to require it to be considered. The ISSB decided similarly to permit an entity to refer to the most recent pronouncements of other standard-setting bodies whose requirements are designed to meet the needs of users of general purpose financial reports, and to also refer to the sustainability-related risks and opportunities identified by entities that operate in the same industries or geographical regions instead of requiring those sources to be considered. The ISSB noted that not requiring entities to consider these sources avoids requiring entities to consider an extensive list of open-ended sources of guidance, which would increase the reporting burden for entities and increase complexities for assurance providers. The ISSB also noted that permitting entities to refer to these sources would facilitate transition to IFRS Sustainability Disclosure Standards by enabling entities to use sources that they might already be familiar with.
- BC136 The ISSB noted that in referring in the Exposure Draft to the most recent pronouncements of other standard-setting bodies whose requirements are designed to meet the needs of users of general purpose financial reports, an entity would not be permitted to refer to the materials of standard-setters with a broader remit than the ISSB, even if particular disclosures required by those standard-setters would have met the needs of those users. This restriction was included in the Exposure Draft to reduce the risk of disclosures being provided that would not meet users' information needs. In discussing its proposals on sources of guidance, the ISSB decided an entity is permitted to consider the GRI Standards and ESRS to identify information to provide, including metrics, about sustainability-related risks and opportunities. However, an entity is permitted to consider these sources only to the extent that the information identified assists the entity in meeting the objective of IFRS S1 and that these sources do not conflict with IFRS Sustainability

IFRS S1 GENERAL REQUIREMENTS FOR DISCLOSURE OF SUSTAINABILITY-RELATED FINANCIAL INFORMATION—JUNE 2023

Disclosure Standards. The ISSB agreed that the references to the GRI Standards and ESRS as sources of guidance would be located in an appendix in IFRS S1.

- BC137 The ISSB noted that the Exposure Draft only permitted an entity to refer to the most recent pronouncements of other standard-setting bodies whose requirements are designed to meet the needs of 'primary users' of general purpose financial reports. Therefore, the addition of references to the GRI Standards and ESRS would be necessary to permit an entity to refer to these sources of guidance. Under the revised approach, an entity is permitted to refer to the GRI Standards and ESRS to identify information to provide once the entity has identified sustainability-related risks and opportunities. Allowing these standards to be referred to in identifying information to provide but not to identify sustainability-related risks or opportunities, is intended to ensure that any information disclosed by entities relates to a topic that has been identified as of interest to users of general purpose financial reports. Thus, an entity identifies sustainability-related risks and opportunities by using IFRS Sustainability Disclosure Standards, SASB Standards, or the other sources of guidance listed in paragraph 55(b) of IFRS S1, but not by using the GRI Standards or ESRS.
- BC138 The ISSB noted that referencing the GRI Standards and ESRS in the sources of guidance could help improve interoperability with other sustainability-reporting requirements and reduce the burden for entities, especially entities that are already using the GRI Standards to provide metrics or other information or those who are mandated to comply with ESRS. The ISSB also noted that it has an MoU with GRI and is working closely with the European Commission and EFRAG to facilitate interoperability between ESRS and IFRS Sustainability Disclosure Standards. Both these arrangements were an important consideration in determining the appropriateness of referring to these sources of guidance. However, unlike the SASB Standards and the CDSB Framework Application Guidance, the GRI Standards and ESRS are intended to meet the information needs of a broader audience than users of general purpose financial reports. The ISSB noted that a subset of disclosures provided in accordance with these standards could produce information that is useful to users.
- BC139 The ISSB emphasised that, if using the GRI Standards or ESRS, an entity is prohibited from obscuring material information required by IFRS Sustainability Disclosure Standards with immaterial information. An entity is prohibited from making an explicit and unreserved statement of compliance with IFRS Sustainability Disclosure Standards if, in preparing its sustainability-related financial disclosures, the entity applied those sources of guidance without considering the requirements in IFRS Sustainability Disclosure Standards. The ISSB noted that because an entity is required to ensure information identified through using the GRI Standards or ESRS meets the objective of IFRS S1, an entity would not be permitted to simply repurpose a report prepared in accordance with the GRI Standards or ESRS to meet the requirements in IFRS Sustainability Disclosure Standards.

IFRS S1 BASIS FOR CONCLUSIONS

- BC140 The Exposure Draft proposed that an entity be required to disclose the industry or industries specified for the disclosures that it has provided. This requirement was intended to provide greater transparency for users of general purpose financial reports on how disclosures have been prepared. The requirement was also intended to assist users in understanding the materiality judgements made by an entity in applying the industry-based disclosure requirements (for example, if an entity used the SASB Standards to prepare disclosures in the absence of specifically applicable requirements in IFRS Sustainability Disclosure Standards). In particular, once the industry has been disclosed as required, users are able to see if an entity omitted a metric that is applicable for an entity in that industry.
- BC141 During its redeliberation, the ISSB decided to confirm the requirement in the Exposure Draft for an entity to disclose the industry or industries specified in the applicable IFRS Sustainability Disclosure Standards or the SASB Standards that the entity has applied in preparing its sustainability-related financial disclosures, including in identifying applicable metrics. The ISSB also decided to broaden the requirement in the Exposure Draft to capture the disclosure of the sources of guidance that the entity has applied in preparing its sustainability-related financial disclosures including, if applicable, identifying the disclosure topics in the SASB Standards. IFRS S1 also requires an entity to disclose information about the judgements the entity has made in the process of preparing its sustainability-related financial disclosures and that have the most significant effect on the information included in those disclosures (see paragraph 74 of IFRS S1). An example of such a judgement is an entity determining which sources of guidance to apply in preparing its sustainability-related financial disclosures. In applying the requirement, it might be necessary for an entity to disclose that it applied particular sources of guidance that it considered and also to disclose that it considered other sources of guidance but did not apply those other sources of guidance.

Location of disclosures

- BC142 Sustainability-related financial disclosures are required to be published as part of a reporting entity's general purpose financial reports. A consequence of this requirement is that the entity is required to report its sustainability-related financial disclosures at the same time as it issues its related financial statements (subject to transition relief, as described in paragraph E4 of IFRS S1). General purpose financial reports provide financial information about a reporting entity that is useful to users in making decisions relating to providing resources to the entity. The ISSB decided to require an entity to publish its sustainability-related financial disclosures as part of the entity's general purpose financial reports to ensure users of general purpose financial reports are provided with a comprehensive and connected package of reports. This requirement is a change for entities that previously disclosed sustainability-related financial information in a report intended for other stakeholders and for entities that published a report later than their financial statements.

IFRS S1 GENERAL REQUIREMENTS FOR DISCLOSURE OF SUSTAINABILITY-RELATED FINANCIAL INFORMATION—JUNE 2023

- BC143 Though corporate reporting varies between jurisdictions, the term ‘general purpose financial reports’ includes—but is not restricted to—an entity’s financial statements and sustainability-related financial disclosures. IFRS S1 does not prescribe the exact location of sustainability-related financial disclosures in general purpose financial reports. The ISSB acknowledges that jurisdictions might specify the exact location in which an entity is required to provide its sustainability-related financial disclosures. Management commentary—or a similar report if it forms part of an entity’s general purpose financial reports—is a possible location for sustainability-related financial disclosures. IFRS S1 states that management commentary might be known by, or included in reports with, various names, such as ‘management report’, ‘management’s discussion and analysis’, ‘operating and financial review’, ‘integrated report’ or ‘strategic report’.
- BC144 IFRS S1 permits an entity to cross-reference between reports to provide sustainability-related financial disclosures, subject to the requirements being met in paragraphs B45–B47 in IFRS S1. For example, if information is included by cross-reference, that information must be available on the same terms and at the same time as all other sustainability-related financial disclosures, and the location of that information must be precisely specified. Most respondents supported the proposal in the Exposure Draft, which permitted cross-referencing. Many preparers commented on the cost-effectiveness, while many users of general purpose financial reports commented on the importance of the conditions in which cross-referencing is permitted, which were further clarified in IFRS S1. The ISSB observed that information provided by cross-reference is required to be available whenever an entity’s sustainability-related financial disclosures are available. If the information is not part of the same report as the entity’s sustainability-related financial disclosures, an entity would explain how users can access the information.

Timing of reporting

- BC145 The Exposure Draft proposed that an entity be required to report its sustainability-related financial disclosures at the same time as its related financial statements. Most respondents to the Exposure Draft agreed with the proposed requirement for sustainability-related financial disclosures to be published at the same time and for the same reporting period as the financial statements; however, many respondents commented that entities would find it challenging to meet the requirement, at least in the near term. Despite the challenges involved, most respondents agreed that it makes sense to report sustainability-related financial disclosures at the same time as the financial statements. These respondents agreed because simultaneous publication would provide users of general purpose financial reports with a coherent, holistic and connected picture of an entity’s financial position and performance, and provide users with a comprehensive set of sustainability-related financial disclosures, which would enable them to make more informed capital allocation decisions. In discussing this feedback, the ISSB noted that many entities are new to reporting sustainability-related financial information. As such, the ISSB agreed with respondents’ view that entities would face challenges in meeting the proposed requirement, including:

IFRS S1 BASIS FOR CONCLUSIONS

- (a) perceptions of an increased reporting burden and higher than usual costs, especially in the first years of application;
- (b) reporting systems that are underdeveloped—meaning collating and aggregating sustainability-related data could be time-consuming;
- (c) calculation of some metrics might be delayed by the need to wait for information from, for example, finalised financial statements or third-party data providers;
- (d) jurisdictional reporting requirements might be inconsistent with the proposed requirement; and
- (e) additional reliance on assumptions and estimates might be necessary to complete the data for the reporting period, which could affect the quality of the data.

BC146 During its redeliberation process, the ISSB confirmed that an entity is required to report its sustainability-related financial disclosures at the same time and for the same reporting period as the related financial statements. However, the ISSB also decided to introduce transition relief in response to preparers' concerns (see paragraph E4 of IFRS S1).

Comparative information

BC147 IFRS S1 requires an entity to disclose comparative information in respect of the preceding period for all amounts disclosed in the reporting period. The wording used was adapted from and follows requirements in paragraph 38 of IAS 1. The Exposure Draft proposed that an entity disclose comparative information for all metrics. However, the ISSB noted that it would be more useful to users of general purpose financial reports for IFRS S1 to require the disclosure for 'all amounts' rather than limiting the disclosure to metrics. The ISSB clarified that amounts reported in sustainability-related financial disclosures might relate, for example, to the current and anticipated financial effects of sustainability-related risks and opportunities or to metrics and targets.

BC148 If the information would be useful for an understanding of the reporting period's disclosures, an entity is also required to disclose comparative information for narrative and descriptive sustainability-related financial disclosures. As a transition relief, comparative information is not required to be disclosed in the first annual reporting period in which an entity applies IFRS S1 (see paragraph E3 of IFRS S1).

BC149 Most respondents agreed with the principle of providing comparative information. However, they gave mixed feedback on the proposals that an entity be required to disclose comparative information that reflects updated estimates. Most users of general purpose financial reports who provided comments agreed with the proposal to require entities to disclose comparative information that reflects updated estimates. However, many other respondents, including preparers, audit firms and accounting standard-setters, raised concerns about the proposed requirement. Some of their concerns were that:

IFRS S1 GENERAL REQUIREMENTS FOR DISCLOSURE OF SUSTAINABILITY-RELATED FINANCIAL INFORMATION—JUNE 2023

- (a) the proposed requirement was inconsistent with the approach to changes in estimates set out in IAS 8—this inconsistency might lead to challenges in connecting sustainability-related financial disclosures with the financial statements;
- (b) the costs and complexity associated with updating estimates might outweigh the benefits in some situations;
- (c) the potential challenges for the assurance process; and
- (d) the proposals are unclear about whether and how to distinguish the requirements for revising comparative information to reflect updated estimates and correction of errors, respectively.

BC150 The requirement to revise comparative information differs from the approach to changes in estimates in financial statements established in IFRS Accounting Standards. Changes in estimates are recognised in the current and future periods affected by the change according to the requirements in IFRS Accounting Standards—that is, in the period of the change. Under this approach, the comparative information is not changed and the change in estimate is reflected in the reporting period profit or loss. This practice is followed, for example, for changes in estimates of the useful life of an asset, fair value, and expected credit losses. Changes in such estimates are also reflected in reported equity because they are part of a double-entry model. In sustainability-related financial disclosures, however, estimates and metrics cannot affect equity—for example, a change in a Scope 3 greenhouse gas emissions estimate affects only the estimate itself—which is a reason behind the ISSB’s decision that IFRS S1 should require an entity to revise comparatives for sustainability-related metrics. Another reason for requiring that an entity revise comparatives to reflect updated estimates is so the entity provides users of general purpose financial reports with the best information possible about trends.

BC151 The nature of some sustainability-related metrics necessitates a significant element of estimation, including estimation related to the entity’s value chain. The ISSB decided that an entity would provide more useful information if the entity revised comparatives to reflect changes in estimates that relate to the preceding period rather than changing reporting period information.

BC152 An entity is required to revise the estimated amount disclosed for a metric, but is not required to revise narrative or descriptive disclosures. This requirement applies only if information about a change is material and if updating the estimate is not impracticable. To clarify the meaning of ‘impracticable’, the ISSB decided to base the definition of ‘impracticable’ in IFRS S1 on the definition in IAS 1, confirming that the term is used in a manner consistent with IFRS Accounting Standards. Accordingly, IFRS S1 sets a high threshold for how an entity determines whether it is ‘impracticable’ to meet the requirements. Applying the requirement is ‘impracticable’ if the

IFRS S1 BASIS FOR CONCLUSIONS

entity cannot do so after making every reasonable effort to do so. For the avoidance of doubt, this threshold is higher than a cost-benefit threshold.⁵

- BC153 In response to the feedback, the ISSB decided to clarify the requirements for revising comparative information. It decided that if an entity identifies new information in relation to the estimated amount disclosed for a metric in the preceding period and that information provides evidence of circumstances that existed in the preceding period, the entity is required to disclose a revised comparative amount for the metric taking into account the new information. In doing so, the entity is also required to disclose the difference between the amount disclosed for the metric in the preceding period and the revised comparative amount, and to explain why the comparative amount has been revised.
- BC154 The ISSB decided to exclude forward-looking metrics from the requirement to revise comparative information to reflect updated estimates. However, an entity is permitted to revise a comparative amount disclosed for a forward-looking metric if doing so does not involve hindsight.
- BC155 The ISSB confirmed what an entity is required to do if the entity redefines or replaces a metric in the reporting period. In those circumstances, the entity is required to disclose a revised comparative amount for the metric, unless it is impracticable to do so. The entity is required to explain the changes in the metric and the reasons for the changes, including why the redefined or replaced metric provides more useful information than the previous metric.

Statement of compliance

- BC156 An entity is permitted to include an explicit and unqualified statement of compliance only if its sustainability-related financial disclosures comply with all the requirements of IFRS Sustainability Disclosure Standards. Qualified statements of compliance with IFRS Sustainability Disclosure Standards are prohibited. This requirement reflects the importance of communicating to users of general purpose financial reports whether the entity has been selective in its approach to reporting sustainability-related financial information or whether the entity has applied all the requirements.
- BC157 IFRS S1 does not require an entity to implement strategic goals, such as following a particular transition plan to a lower-carbon economy, but does require the entity, for example, to disclose information about the targets it has set or is required to set by law or regulation. Therefore, an entity that does not manage some of its sustainability-related risks and opportunities, or that has not established its own metrics and targets for them, could still assert compliance with IFRS Sustainability Disclosure Standards if its disclosures explain that fact. Similarly, an entity might not have governance processes, controls or procedures in place to monitor and manage specific sustainability-related risks or opportunities. The fact that an entity does not have such processes, controls and procedures in place is itself likely to be material information for users of general purpose financial reports.

⁵ The IASB considered 'lowering the impracticability threshold to a cost-benefit threshold' as part of amending IAS 8 *Accounting Policies, Changes in Accounting Estimates and Errors*.

Judgements, uncertainties and errors

Judgements

- BC158 In preparing sustainability-related financial disclosures, an entity will need to apply judgement and use assumptions and estimates specific to its circumstances. The ISSB considered feedback asking for a requirement to be introduced for an entity to disclose the judgements, assumptions and estimates that it has made in preparing and presenting its sustainability-related financial disclosures. Respondents indicated that such a requirement would help users of general purpose financial reports understand how sustainability-related financial disclosures have been prepared, and would support assurance of the information and assessment of the completeness of information.
- BC159 IAS 1 includes a requirement to disclose the judgements an entity has made in applying its accounting policies that have the most significant effects on the amounts recognised in its financial statements (paragraphs 122–123 of IAS 1). The ISSB decided to adapt the principle of this requirement in the requirements in IFRS S1 related to disclosures about judgements an entity has made in the process of preparing and disclosing its sustainability-related financial information.
- BC160 The ISSB decided to confirm a requirement for an entity to disclose the judgements that it has made that have the most significant effects on the information provided in its sustainability-related financial disclosures. Judgements disclosed to meet this requirement would contribute to users' understanding of information presented in the entity's sustainability-related financial disclosures. Furthermore, the ISSB noted that such a requirement sets an overarching requirement for an entity to disclose significant judgements that it has made in the absence of a specifically applicable disclosure requirement about judgements in other IFRS Sustainability Disclosure Standards.
- BC161 The requirement to disclose information about significant judgements complements the proposal in the Exposure Draft for an entity to disclose the industry or industries specified in the relevant IFRS Sustainability Disclosure Standard or industry-based SASB Standards that it used in preparing its sustainability-related financial information. As discussed in paragraphs BC140–BC141, the ISSB decided to expand that requirement to require an entity to identify the specific sources of guidance that have been applied in preparing its sustainability-related financial disclosures. The entity is required to identify these sources in addition to disclosing the industry or industries specified in IFRS Sustainability Disclosure Standards, SASB Standards or other industry-based sources of guidance.
- BC162 The ISSB noted that other IFRS Sustainability Disclosure Standards might also require disclosures about judgements and estimates. In this case, the ISSB noted that the requirements in IFRS S1 would complement those more specific requirements in other IFRS Sustainability Disclosure Standards.

Measurement uncertainty

- BC163 The Exposure Draft proposed that an entity identifies metrics it has disclosed that have significant estimation uncertainty. These requirements were adapted from and are consistent with similar requirements in paragraph 125 of IAS 1. Following feedback from respondents, the ISSB acknowledged that measurement uncertainty does not solely arise if metrics cannot be measured directly and can only be estimated. Measurement uncertainty also arises, for example, in providing information about the effects of sustainability-related risks and opportunities on an entity's financial position, financial performance and cash flows for the reporting period, and the anticipated financial effects over the short, medium and long term. For example, some of an entity's assets might be increasingly at risk from climate-related forest fire events and, therefore, this risk would be considered as part of the impairment analysis and measurement of those assets. If the frequency and severity of these fires are highly uncertain, users would need information about this uncertainty, including the fact that there is a significant risk of a material adjustment within the next annual reporting period to the carrying amounts of these assets.
- BC164 The Exposure Draft referred to metrics in proposing disclosures about uncertainty. However, the ISSB decided that the disclosure requirements relating to measurement uncertainty would not be limited to metrics but would also cover other amounts reported in sustainability-related financial disclosures—for example, the requirements relating to current and anticipated financial effects. Therefore, IFRS S1 requires an entity to disclose information to enable users of general purpose financial reports to understand the most significant uncertainties affecting the amounts reported in the sustainability-related financial disclosures. In doing so, an entity identifies the amounts it has disclosed that are subject to a high level of measurement uncertainty, including information about assumptions, approximations and judgements in measuring the amount. This requirement is consistent with and based on paragraph 125 of IAS 1.

Errors

- BC165 The ISSB decided to maintain the distinction between the requirements for an entity that revises a comparative amount to, for example, update an estimate for a metric or redefine a metric, and the requirements for restating an amount due to an error. Prior period errors are omissions from and misstatements in the entity's sustainability-related financial disclosures for one or more prior periods. Potential reporting period errors discovered in that period are corrected before the sustainability-related financial disclosures are authorised for issue. However, material errors are sometimes not discovered until a subsequent period. The ISSB confirmed that if an entity identifies a material error in the sustainability-related financial disclosures for its prior periods, it is required to disclose:
- (a) the nature of the prior period error;

IFRS S1 GENERAL REQUIREMENTS FOR DISCLOSURE OF SUSTAINABILITY-RELATED FINANCIAL INFORMATION—JUNE 2023

- (b) the correction, to the extent practicable, for each prior period disclosed; and
- (c) if correction of the error is impracticable, the circumstances that led to the existence of that condition, and a description of how and from when the error has been corrected.

Effective date

- BC166 In determining the effective date of IFRS S1, the ISSB considered feedback on the Exposure Draft. Most respondents provided suggestions on the effective date:
- (a) a few respondents suggested that IFRS S1 should become effective as soon as possible or within one year of being issued;
 - (b) most respondents suggested an effective date of two or more years after issuance; and
 - (c) a few respondents suggested an effective date of three or more years after issuance.
- BC167 A few users of general purpose financial reports asked for effective dates for IFRS S1 and IFRS S2 of no more than 12 months after issuance, noting that the proposed requirements build on well-established standards and frameworks. Many respondents commented on the urgency of creating a global baseline of sustainability-related financial disclosures given similar proposals developed by EFRAG and the US SEC.
- BC168 The IASB generally has had a practice of allowing a period of 12–18 months between the issuance of a new Standard and its effective date. The ISSB observed that in the IASB’s early standard-setting work the period between the issuance of a new IFRS Accounting Standard and its effective date was 6–12 months. The IASB’s most recent IFRS Accounting Standards had periods of up to three years between the issuance of a Standard and the effective date.
- BC169 However, the ISSB’s situation is different from that of the IASB. If the IASB sets an effective date for a new IFRS Accounting Standard, that date is relevant to those entities already applying IFRS Accounting Standards. It is relevant because, to continue to assert compliance with IFRS Accounting Standards, an entity is required to apply the Standards in accordance with the effective date requirements established by the IASB. Typically, jurisdictions applying IFRS Accounting Standards use the same effective dates as those set by the IASB. However, because the ISSB is issuing its first Standards, there will be a range of dates over which jurisdictions will adopt the IFRS Sustainability Disclosure Standards for the first time and regulators will subsequently require entities to apply the Standards.
- BC170 The ISSB understands the importance of taking into account the preparedness of entities when setting the effective date for IFRS S1 and IFRS S2. The requirements will be new, and entities will need time to create or adjust internal systems, processes and controls to prepare the disclosures required by IFRS Sustainability Disclosure Standards. The length of this adoption period

IFRS S1 BASIS FOR CONCLUSIONS

will depend, among other things, on an entity's current approach to sustainability-related risks and opportunities and the reporting of these, as well as on the entity's circumstances—for example, its size and the requirements or regulations that apply. The ISSB has made a number of decisions to help preparers apply the requirements and comply with IFRS S1 and IFRS S2 at an earlier date than would otherwise be the case. The ISSB has decided to introduce transition relief and, for example, requirements to permit entities to consider other possibly familiar sources of guidance.

- BC171 The ISSB decided that setting an effective date for annual reporting periods beginning on or after 1 January 2024 is consistent with the ISSB's current pace in meeting users' urgent need for sustainability-related and climate-related financial disclosures. The ISSB also decided that early application of IFRS S1 and IFRS S2 is only permitted for entities applying both Standards at the same time. The ISSB decided that if an entity applies the Standards early, it is required to disclose that fact.

Transition

- BC172 In reviewing the feedback on the Exposure Draft, the ISSB identified several concerns about data availability and preparer readiness. In response to these concerns, the ISSB noted that it would be helpful to provide transition relief to give entities more time to prepare to align reporting of sustainability-related financial disclosures and financial statements. The ISSB decided to permit an entity not to report its sustainability-related financial disclosures at the same time as its related financial statements (see paragraph E4 of IFRS S1). The relief is available for one year from the date an entity first applies IFRS S1 and IFRS S2. The ISSB decided that the relief permits the annual sustainability-related financial disclosures to be provided with the following second-quarter or half-year interim general purpose financial report rather than just permitting a delay. The reason for specifying the timing of the reporting was to enable users of general purpose financial reports to know when the information would be provided, therefore ensuring that this information is brought to their attention, given its importance. An entity taking advantage of this relief is permitted to report its sustainability-related financial disclosures for its first annual reporting period:
- (a) at the same time as its next second-quarter or half-year interim general purpose financial report, if the entity is required to provide such an interim report;
 - (b) at the same time as its next second-quarter or half-year interim general purpose financial report, but within nine months of the end of the annual reporting period in which the entity first applies IFRS S1, if the entity voluntarily provides such an interim report; or
 - (c) within nine months of the end of the annual reporting period in which the entity first applies IFRS S1, if the entity is not required to and does not voluntarily provide an interim general purpose financial report.

IFRS S1 GENERAL REQUIREMENTS FOR DISCLOSURE OF SUSTAINABILITY-RELATED FINANCIAL INFORMATION—JUNE 2023

- BC173 The ISSB decided that this relief is a reasonable balance between providing relief to entities while seeking to maintain the objective of timely reporting, and enabling users of general purpose financial reports to have the information necessary to inform investment decisions. In introducing this relief, the ISSB is not suggesting that an entity is required to provide quarterly or half-yearly reporting.
- BC174 The ISSB decided to provide relief for an entity from the requirement to disclose comparative information in the first annual reporting period in which it applies IFRS S1. Permitting an entity to report on only that reporting period enables it to provide users of general purpose financial reports with the information they need sooner. Therefore, this relief allows the requirements in IFRS S1 to become effective sooner than if comparative information were required.
- BC175 The ISSB also decided to introduce a transition relief that permits, in the first annual reporting period in which an entity applies IFRS S1, the entity to disclose information on only climate-related risks and opportunities (in accordance with IFRS S2). Therefore, the entity would apply the requirements in IFRS S1 only to the extent that they relate to the disclosure of information about climate-related risks and opportunities. If an entity applies the relief in paragraphs E5–E6 of IFRS S1, an entity applies IFRS S2 to identify climate-related risks and opportunities to provide information about. That is, an entity discloses information about climate-related risks and opportunities as set out in IFRS S2.
- BC176 If an entity uses this transition relief, then it is required to disclose that fact. The ISSB decided that if an entity uses this transition relief in the first annual reporting period in which the entity applies IFRS S1, the relief from providing comparative information would be extended. So, an entity electing only to report on climate-related risks and opportunities in the first annual reporting period it applies IFRS S1 is not required to disclose comparative information about its climate-related risks and opportunities (applying the relief described in paragraph BC174). In the second annual reporting period in which the entity applies IFRS S1, it is not required to disclose comparative information about its sustainability-related risks and opportunities, other than its climate-related risks and opportunities. Thus, in the second annual reporting period, comparative information is only required to be provided in relation to climate-related risks and opportunities.
- BC177 The ISSB observed that an entity might want to disclose information about sustainability-related risks and opportunities, in addition to climate-related risks and opportunities, in the first annual reporting period in which the entity applies IFRS S1 and IFRS S2. The entity might still apply the relief to the extent that it does not disclose information about all sustainability-related risks and opportunities that could be reasonably expected to affect the entity's prospects, in accordance with IFRS S1. In such circumstances, the intention of this relief is not to restrict an entity from providing incremental information to users of general purpose financial reports—that is, the entity is permitted to disclose information about other sustainability-related risks and opportunities, in addition to climate, in that first annual reporting period.

IFRS S1 BASIS FOR CONCLUSIONS

However, the ISSB emphasised that if an entity uses the relief, the entity must disclose that it has used the relief and ensure that the information about climate-related risks and opportunities provided in accordance with IFRS S1 and IFRS S2 is not obscured by the incremental information.

- BC178 The ISSB noted that the transition relief in paragraphs E5–E6 of IFRS S1 would provide entities with more time to prepare to report on all sustainability-related risks and opportunities. The ISSB also noted that entities could benefit from becoming more familiar with the language and concepts in IFRS S1 and IFRS S2, and better understand their own value chain, while focusing their efforts on providing information about climate-related risks and opportunities. Such an understanding would be beneficial to an entity's preparedness for broader reporting in accordance with IFRS S1.